## STATE OF NEW JERSEY NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The financial statements for the College and University Funds have been prepared in conformity with the American Institute of Certified Public Accountants' "Industry Audit Guide - Audits of Colleges and Universities." Component Units - Authorities that use proprietary fund accounting adhere to Financial Accounting Standard Board (FASB) pronouncements issued after November 30, 1989.

The financial statements have been prepared primarily from accounts and records maintained by the State Comptroller. The financial data for the various public benefit corporations, authorities, commissions, colleges and universities has been derived from reports prepared by those organizations based on their independent accounting systems.

#### **B.** Financial Reporting Entity

For financial reporting purposes the State of New Jersey includes all fund types, account groups, departments, and agencies of the State, as well as boards, commissions, authorities, colleges and universities, for which the State is financially accountable. The following circumstances set forth the State's financial accountability for a legally separate organization:

- 1. The State is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the State.
- 2. The State may be financially accountable if an organization is fiscally dependent on the State regardless of whether the organization has (a) a separately elected governing board or (b) a jointly appointed board.

Entities for which the State is financially accountable such as boards, commissions, authorities, colleges and universities are considered component units. These component units are included in the State's reporting entity because of the significance of their operational or financial relationships with the State. Component units are either discretely presented or blended. Discrete presentation entails reporting component unit financial data in columns separate from the financial data of the primary government (the State). Blending requires the component unit's balances and transactions to be reported in a manner similar to the balances and transactions of the State.

The following organizations comprise the State's component units. The New Jersey Building Authority and the New Jersey Transportation Trust Fund Authority are blended component units since they provide services entirely, or almost entirely to the State. Their activities are reported in a special revenue fund, debt service fund and general long-term debt account group. Additional pertinent information related to them is disclosed in the notes of the primary government. All other component units have been discretely presented. Additional pertinent information related to the discretely presented component units is reported separately from the notes of the primary government in Notes 18 and 19, respectively.

#### **AUTHORITIES**

Casino Reinvestment Development Authority
Hackensack Meadowlands Development Commission
Higher Education Student Assistance Authority – (formerly New Jersey Higher Education Assistance Authority – NJ Class)
New Jersey Building Authority
New Jersey Commerce and Economic Growth Commission
New Jersey Development Authority for Small Businesses,
Minorities' and Women's Enterprises

New Jersey Economic Development Authority

New Jersey Educational Facilities Authority

New Jersey Environmental Infrastructure Trust

New Jersey Health Care Facilities Financing Authority

New Jersey Highway Authority

New Jersey Housing and Mortgage Finance Agency

New Jersey Redevelopment Authority

New Jersey Sports and Exposition Authority

New Jersey Transit Corporation

New Jersey Transportation Trust Fund Authority

New Jersey Turnpike Authority

New Jersey Water Supply Authority

South Jersey Port Corporation

South Jersey Transportation Authority

#### **COLLEGES AND UNIVERSITIES**

The College of New Jersey
Thomas Edison State College
Kean University
Montclair State University
New Jersey City University
New Jersey Institute of Technology
The William Paterson University of New Jersey
Ramapo College of New Jersey
Rowan University
Rutgers, The State University
The Richard Stockton College of New Jersey

University of Medicine and Dentistry of New Jersey

## C. Fund Accounting

The State uses funds, account groups, and component units to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts which represent the fund's assets, liabilities, equity, revenues, and expenditures or expenses. State funds are classified into two categories: governmental and fiduciary. Each category is then divided into separate "Fund Types".

#### 1. Governmental Fund Types

- a. General Fund The fund into which all State revenues, not otherwise restricted by statute, are deposited and from which appropriations are made. The largest part of the total financial operations of the State is accounted for in the General Fund. Most revenues received from taxes, federal sources, and certain miscellaneous revenue items are recorded in this fund. The Appropriations Act enacted by the Legislature provides the basic framework for the operations of the General Fund.
- b. Special Revenue Funds Are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditure for specific purposes.
- c. Debt Service Fund Accounts for the accumulation of resources for, and the payment of, general long-term debt principal and interest. Amounts provided by the General Fund are deposited with banks that serve as paying agents.

d. Capital Projects Funds - Account for financial resources to be used for the acquisition or construction of major capital facilities for State use. Funds granted to other units of government are not classified as capital projects funds and are included as expenditures of special revenue funds.

#### 2. Fiduciary Fund Types

- a. Expendable Trust Funds Account for assets held by the State as a legal trustee when both principal and interest may be expended for designated purposes.
- b. Non-expendable Trust Funds Accounts for assets held by the State as legal trustee in situations requiring that the principal be preserved intact and only the interest be expended as designated.
- c. Investment Trust Fund Accounts for investment pool assets held by the State for legally separate entities that are not part of the State's financial reporting entity.
- d. Pension Trust Funds Account for monies received for, expenses incurred by, and net assets available for plan benefits of the various public employee retirement systems.
- e. Agency Funds Account for monies held by the State for custodial purposes only.

#### 3. Account Groups

- a. General Long-Term Debt Account Group Accounts for the unmatured general long-term liabilities of the State.
- b. General Fixed Asset Account Group Accounts for the State's fixed assets acquired or constructed for general government purposes. The State acquires and retains title to certain property shown in the college and university funds and would be entitled to any proceeds from the ultimate disposition of such property.

#### 4. Component Units

Accounts for the activities of legally separate organizations for which the elected officials of the State are financially accountable. The activities of blended component units are reported in special revenue funds, the debt service fund and general long-term debt account group. The activities of boards, commissions and authorities other than those blended are discretely presented as Component Units - Authorities. Colleges and universities for which the State is financially accountable are discretely presented as Component Units - College and University Funds.

#### **D.** Budgetary Process

Annual budgets are adopted for the General Fund and certain special revenue funds (Casino Control, Casino Revenue, Gubernatorial Elections, and Property Tax Relief funds). The Legislature enacts the Budget through passage of specific departmental appropriations, the sum of which may not exceed estimated resources. It is a constitutional requirement that the Budget be balanced. The Governor certifies the revenues. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation, subject to Legislative override. Once passed and signed, the Budget becomes the State's financial plan for the coming year. During the year, the Budget may be revised by supplemental appropriations approved by both the Legislature and the Governor.

Budgetary control (legal control) is maintained within the department (as indicated on the organization chart) at the appropriation line item level. Budget revisions during the year, reflecting program changes or interdepartmental transfers of an administrative nature, may be effected with certain executive and legislative branch approval. Only the Legislature, however, may transfer appropriations between departments. Transfers within a department are permitted within certain guidelines and management approval.

Appropriations are authorized for expenditure during the fiscal year and for a period of one month thereafter, and unencumbered appropriations lapse at the end of the fiscal year, unless otherwise specified by the Appropriations Act.

The State's budgetary basis of accounting differs from that utilized to present financial statements in conformance with generally accepted accounting principles (GAAP). The main differences between the budgetary basis and the GAAP basis are that under the budgetary basis encumbrances are recognized as expenditures, the federal revenue related to such encumbrances is also recognized, and the budgetary basis reflects transactions only for the current fiscal year. In addition, under the GAAP basis certain grants and other financial assistance are required to be recorded as revenues and expenditures (See Note 2G). A reconciliation of the differences between the budgetary basis and GAAP basis is presented in Note 2.

## E. Bond Fund Appropriations

The State Constitution provides that the Legislature may not create a debt (where total outstanding debt would exceed one percent of total appropriations for the year) unless such law has been submitted to the people at a general election and approved by a majority of the legally qualified voters. After approval by the electorate, and prior to any bond sale, the Legislature may make appropriations up to the legally authorized amount of such bonds, which enables the State to enter into contracts with vendors.

#### F. Basis of Accounting

All of the governmental funds and expendable trust and agency funds are accounted for on the modified accrual basis of accounting. In accordance with this basis, revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the fiscal period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Those revenues which are considered to be susceptible to accrual include amounts received during the 12 month period subsequent to June 30 that were earned as of June 30 and in the hands of receiving agents.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds and expendable trust funds are accounted for using a current financial resources measurement focus. With this measurement, only current assets and liabilities generally are included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets. Agency funds are accounted for and reported in the same manner as governmental funds; however, since they are custodial in nature they do not involve measurement of results of operations.

All non-expendable trust funds, investment trust funds, and pension trust funds use the accrual basis of accounting and are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Operating statements of these funds present increases and decreases in net total assets.

Significant revenue sources which are susceptible to accrual include sales tax, individual income taxes, corporate income taxes, and federal grants. Licenses, fees, permits and other miscellaneous revenue are recognized when received since they normally are measurable only at that time. Revenue refunds payable are recorded as other liabilities on the combined balance sheet.

Expenditures are recorded on an accrual basis when the related liability is incurred. Disbursements for prepaid expenses, inventory items, and fixed assets are recorded when expenditures are incurred. Expenditures for principal and interest on general obligation long-term debt are recognized when due.

The activities of Component Units - College and University Funds are accounted for on the accrual basis of accounting including student tuition and fees when a semester covers more than one fiscal period. This revenue is deferred to the period in which it is earned.

The activities of Component Units - Authorities are accounted for using both the modified accrual basis and the accrual basis. Activities that are accounted for using the modified accrual basis are presented in a column in the combined statement of revenues, expenditures and changes in fund balance. Activities that are accounted for using the accrual basis are presented in a column in the combined statement of revenues, expenses and changes in retained earnings/fund equity and in the combined statement of cash flows. For balance sheet purposes, however, the activities of all Authorities are shown together in a separate column on the combined balance sheet.

The General Long-Term Debt Account Group and General Fixed Asset Account Group are not funds. An account group is concerned only with the measurement of financial position and does not involve measurement of results of operations.

#### G. Assets and Other Debits

#### 1. Cash and Cash Equivalents

Deposits encompass the State's cash on deposit with financial institutions and several cash equivalents, including money market accounts with financial institutions and certificates of deposit. All deposits including cash equivalents that are subject to federal or state depository insurance generally are classified as deposits. Only investments with an original maturity of three months or less are considered to be cash equivalents. See Notes 3, 18 and 19 for details.

#### 2. Investments

Securities are recorded at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. In addition to the amounts invested directly, most of the funds included herein participate in the State of New Jersey Cash Management Fund wherein amounts also contributed by other units of government are combined into a large scale investment pool. The Pension Trust Funds also participate in a Common Pension Trust Fund pool whereby amounts contributed by the various Pension Trust Funds are combined for the purpose of investment. Participation in the Cash Management Fund Investment pool and the Common Pension Trust Fund pool is reflected as investments in the Balance Sheet. See Notes 4, 18 and 19 for details.

#### 3. Receivables

Receivables in the State's governmental and fiduciary funds, Component Units - Authorities, and Component Units - College and University Funds, primarily consist of federal revenues, taxes, loans, mortgages and other receivables. See Notes 5, 18 and 19 for details.

#### 4. Fixed Assets

General fixed assets are reported at cost or estimated historical cost based on appraisals or other acceptable methods when historical cost information is not available. Donated fixed assets are stated at market value at the date of donation. The State's general fixed assets consist of:

- a. All land, including parks and forests.
- b. All general government buildings, including hospitals, care and correctional facilities.
- c. Land improvements, and machinery and equipment with a unit cost above \$25,000 and \$20,000 respectively, used in general operations.
- d. Capital projects in the process of construction. Certain public domain fixed assets (including highways, bridges, highway lands and rights-of-way) are not capitalized. No depreciation is provided on general fixed assets.

For the Component Units - Authorities, which use the accrual basis of accounting, fixed assets are generally recorded at cost and depreciated over the respective lives of the various assets.

For presentation purposes, the maintenance reserve expense of the New Jersey Turnpike Authority has been reclassified from non-operating to operating expense in an amount equal to the estimated depreciation. A similar adjustment was made for the New Jersey Highway Authority and the South Jersey Transportation Authority.

For the Component Units - College and University Funds, fixed assets are generally recorded at cost or fair value at date of donation in the case of gifts. Certain colleges and universities include the recognition of depreciation in their general fixed assets.

Capital leases are classified as fixed assets in amounts equal to the lesser of the fair market value of the asset or the present value of the net minimum lease payments at the inception of the lease. See Notes 6, 18 and 19 for details.

#### 5. Other Assets

- a. Due from other funds During the course of normal operations the State has numerous routine transactions between funds, including expenditures, and transfers of resources to provide administrative services, program services, and service debt. The accompanying financial statements generally reflect such transactions as transfers. Operating transfers represent legally authorized transfers from a fund receiving revenue to the fund through which the resources are to be expended and do not represent reimbursements of expenses. See Note 7 for details.
- b. Due from intergovernmental agencies Includes any receivable or payable and due to or due from Component Units Authorities that relates to federal or other governmental agencies.

## H. Equity and Other Credits

- 1. **Contributed Capital** Equity provided by other funds or governmental units for property, plant, and equipment or for original start up costs of Component Units Authorities.
- 2. Investment in General Fixed Assets Used to record the net investment in fixed assets, including land and land improvements, buildings, equipment, and construction in progress, as accounted for in the General Fixed Asset Account Group.
- 3. **Cost of Investment in Facilities** Used to record the net investment in fixed assets, including land and land improvements, buildings, equipment, and construction in progress.

#### 4. Retained Earnings

- a. Reserved Used to earmark a portion of the retained earnings currently unavailable for expense, or a restriction on current retained earnings.
- b. Unreserved An equity account reflecting the accumulated unrestricted earnings of Component Units Authorities.

#### 5. Fund Balance

- a. Reserved Encumbrances Used to segregate a portion of fund balance to provide for expenditure upon vendor performance of purchase agreements.
- b. Reserved Higher education programs Used to record the portion of fund balance set aside for instruction, research, loans to students, and current operations.
- c. Reserved Employees' pension benefits Used to accumulate all active member, State and other employer contributions and investment income from which all benefit payments are made.
- d. Reserved External investment pool participants Used to identify the portion of fund balance that represents amounts due to non-state participants of the State of New Jersey Cash Management Fund external portion.
- e. Reserved Surplus revenue Used to identify that portion of fund balance, commonly called the "Rainy Day Fund," which represents excess revenues that have been set aside pursuant to P.L. 1990, c.44.

- f. Reserved Other Used to earmark a portion of the fund balance to indicate it is either a resource currently unavailable for appropriation or expenditure, or a statutory restriction on current fund balance.
- g. Unreserved Designated Unrealized gains Used to represent the portion of fund balance that resulted from the fair value reporting of investments, i.e., the difference between investments reported at fair value and the amortized cost of those investments.
- h. Unreserved Designated Continuing appropriations Used to represent that portion of fund balance which has been appropriated by the Legislature.
- Unreserved Designated Debt service Used to identify that portion of the fund balance of the New Jersey Transportation Trust Fund which is made available to satisfy the debt service requirements of the subsequent period.
- j. Unreserved Undesignated Used to represent that portion of fund balance resources available for appropriation.

#### I. Fiscal Year End Differences

The following component units have fiscal years that ended on December 31, 1998:

#### **Special Revenue Funds**

New Jersey Building Authority (blended component unit)

#### **Component Units - Authorities**

Casino Reinvestment Development Authority

Hackensack Meadowlands Development Commission

New Jersey Development Authority for Small Businesses, Minorities'

and Women's Enterprises

New Jersey Economic Development Authority

New Jersey Educational Facilities Authority

New Jersey Health Care Facilities Financing Authority

New Jersey Highway Authority

New Jersey Redevelopment Authority

New Jersey Sports and Exposition Authority

New Jersey Turnpike Authority

South Jersey Port Corporation

South Jersey Transportation Authority

## **NOTE 2 - OTHER ACCOUNTING DISCLOSURES**

#### A. Reclassification

The Higher Education Assistance Fund has been reclassified from an expendable trust fund to a governmental component unit. It will now be shown as part of the Higher Education Student Assistance Authority (formally New Jersey Higher Education Assistance Authority-NJ Class) as per P.L. 1999, chapter 46. See Note 18A for additional details.

#### **B. Deficit Fund Balances**

The following funds have deficit fund balances (expressed in millions):

#### **Special Revenue Funds**

Cultural Centers and Historic Preservation Fund	\$ 1.7
Hazardous Discharge Fund of 1981	\$ 14.0

It is anticipated that bond sales during Fiscal Year 2000 will relieve these deficits.

#### **Trust Funds**

Prescription Drug Progam \$ 2.2

Rates for Fiscal Year 2000 were increased by 9.0 percent for the State group and 13.9 percent for the local group. These rate increases are expected to offset the current deficit.

#### C. Revenue and Expenditure Budgets

- 1. The General Fund and four special revenue funds consisting of the Casino Control, Casino Revenue, Gubernatorial Elections, and Property Tax Relief Funds operate under a budgetary control system comprised of:
  - (a) The Annual Appropriations Act for Fiscal Year 1999 and various supplemental appropriations approved during the fiscal year.
  - (b) Other authorized appropriations which include reappropriations (authorized by the Annual Appropriations Act) of prior year funds which are available for expenditure in the current year.
  - (c) Appropriated revenues (authorized by the Annual Appropriations Act) which established appropriations based on certain revenues.

The above items provided the following amounts for the Fiscal Year 1999 budget:

	Revenue and Other Increases (Expressed In Millions)				
	General Fund	Special Revenue Funds			
Annual Appropriations Act Appropriated Revenue	\$ 11,367.6 7,003.2	\$ 6,319.4 37.9			
Totals	\$ 18,370.8	\$ 6,357.3			
	_	and Other Decreases ed In Millions)			
	General	Special Revenue			
	<b>Fund</b>	<b>Funds</b>			
Annual Appropriations Act	\$ 11,629.3	\$ 6,856.4			
Other Authorized Appropriations Appropriated Revenue	1,980.4 7,003.2	49.7 37.9			
Totals	\$ 20,612.9	\$ 6,944.0			

The Fiscal Year 1999 expenditure budget includes as other authorized appropriations all estimated federal entitlements.

The accompanying Statement of Revenues, Expenditures and Changes in Fund Balances, Budget and Actual-Budgetary Basis presents comparisons of the legally adopted budget with actual data on a budgetary basis.

There were no expenditures in excess of appropriations for those funds operating under an annual budgetary control system. The following presents a reconciliation of the budgetary basis to the GAAP basis of reporting:

#### Actual on Budgetary Basis to GAAP Basis June 30, 1999 (Expressed In Millions)

Special

	_	eneral Fund	Special Revenue Funds
Budgeted Funds:  Budgetary basis - net increase (decrease) in fund			
balances for the fiscal year	\$	100.9	\$ (145.1)
Federal revenue and other financing sources		428.3	24.3
Residual equity transfers		(23.4)	(2.0)
Prior year expenditures and other financing uses		(862.7)	(56.8)
Encumbrances		700.1	 27.3
GAAP basis - net increase (decrease) in fund balances for the fiscal year		343.2	(152.3)
Non-Budgeted Funds:			
GAAP basis - net increase (decrease) in fund			
balances for the fiscal year			 321.1
Total All Funds:			
GAAP basis - net increase (decrease) in fund			
balances for the fiscal year	\$	343.2	\$ 168.8

- 2. Other special revenue funds, capital projects funds, and trust funds do not operate under an annual budgetary control system, but expenditures are authorized by the enabling legislation. Accordingly, the Statement of Revenues, Expenditures and Changes in Fund Balances, Budget and Actual-Budgetary Basis does not include these funds.
- 3. The State Lottery operates under an informal budgetary control system approved by the New Jersey State Lottery Commission which for Fiscal Year 1999 resulted in the Governor's revenue certification of \$679.3 million representing transfers from the State Lottery Fund to the General Fund for administration (\$13.8 million) and for state institutions and education (\$665.5 million).

#### **D.** Joint Ventures

#### The Port Authority of New York and New Jersey One World Trade Center New York, New York 10048

Joint ventures are independently constituted entities generally created by two or more governments for a specific purpose such as contracting and maintaining an interstate bridge. Pursuant to current financial reporting standards, the State does not record its equity in joint ventures. The only significant joint venture in which the State of New Jersey participates is the Port Authority of New York and New Jersey. Individually published financial statements may be obtained by writing the Port Authority of New York and New Jersey at the above mentioned address. Other joint ventures are immaterial.

The Port Authority is a municipal corporate instrumentality of the States of New York and New Jersey created by compact between the two states in 1921 with the consent of the Congress of the United States. It is authorized and directed to plan, develop, and operate terminals and other facilities of transportation and commerce, and to advance projects in the general fields of transportation, economic development, and world trade that contribute to promoting and protecting the commerce and economy of the Port District, defined in the compact, which comprises an area of about 1,500 square miles in both states, centering about New York Harbor. The Governor of each State appoints six of the twelve members of the governing Board of Commissioners, subject to confirmation by the respective State Senate. Each Governor has from time to time exercised the statutory power to veto the actions of the commissioners from their state.

The commissioners serve six-year overlapping terms as public officials without compensation. They establish Authority policy, appoint an Executive Director to implement it, and also appoint a General Counsel to act as legal advisor to the Board and to the Executive Director. The Authority undertakes only those projects authorized by the two States.

The compact envisions the Port Authority as being financially self-sustaining and, as such, it must obtain the funds necessary for the construction or acquisition of facilities upon the basis of its own credit, its reserve funds, and its future revenues. The agency has neither the power to pledge the credit of either state or any municipality nor to levy taxes or assessments.

Consolidated financial statements for the Port Authority for the fiscal year ended December 31, 1998 disclosed the following (expressed in thousands):

			Finan	cial Position			
	Port Authority		PFC	C Program	<b>Combined Total</b>		
Total Assets Total Liabilities	\$	12,882,399 9,377,263	\$	680,045	\$	13,562,444 9,377,263	
Net Assets	\$	3,505,136	\$	680,045	\$	4,185,181	
			Opera	ting Results			
Operating Revenues Operating Expenses Depreciation and Amortization	\$	2,361,202 (1,569,258) (390,529)	\$	113,020  (5,209)	\$	2,474,222 (1,569,258) (395,738)	
Income from Operations Financial Income (Expense), Net		401,415 (234,832)		107,811 24,936		509,226 (209,896)	
Income before extraordinary item	\$	166,583	\$	132,747	\$	299,330	
			Change	s in Net Assets			
Balance January 1, 1998 Net Income Government Contributions in Aid of Construction	\$	3,301,563 166,583 36,990	\$	547,298 132,747	\$	3,848,861 299,330 36,990	
Balance December 31, 1998	\$	3,505,136	\$	680,045	\$	4,185,181	

Except for Special Project Bonds, the Authority's debt is secured by its full faith and credit, its reserve funds or a pledge of future revenues. Special Project Bonds are secured by a mortgage on the financed properties. At December 31, 1998, Port Authority debt consisted of the following (expressed in thousands):

#### **Bonds, Notes and Other Obligations**

Consolidated Bonds and Notes	\$ 5,747,387
Special Project Bonds	1,479,975
Operating Asset Financing	496,369
Capital Asset Financing	921,300
	 0.547.024
	8,645,031
Less: Unamortized Discount and Premium	(180,662)
Total	\$ 8,464,369

#### E. Risk Management and Insurance Coverage

The State is self-insured and self-administered for tort, workers' compensation, and automobile liability claims. As of June 30, 1999 no liability for unpaid claims has been established since the amount of loss cannot be reasonably estimated. However, any unpaid claims are not expected to be material. Claims are reported as expenditures in the General Fund in the year they are paid. Amounts expended for tort, workers' compensation, and automobile liability claims for Fiscal Year 1998 and Fiscal Year 1999 are detailed below (expressed in millions):

Type of Claim	Fiscal Year 1999		<u>Fiscal</u>	Year 1998
Tort	\$	6.6	\$	5.9
Workers' compensation		16.9		14.7
Automobile		1.8		5.9

Property exposure is handled by a commercial insurance carrier. There were no reductions in commercial insurance coverage during the fiscal year ended June 30, 1999. No settlements exceeded commercial insurance coverage during each of the past three fiscal years. The State does not participate in any risk pools.

#### F. Other

In accordance with Governmental Accounting and Financial Reporting Standards (GASB) Codification L20.126, "Leases between State and Local Governments and Public Authorities", the debt and assets of the New Jersey Building Authority have been reduced for presentation herein in the amount of \$583.6 million, the amount of the present value of future lease payments by the State to the New Jersey Building Authority as of December 31, 1998.

In accordance with GASB Statement 24, "Accounting and Financial Reporting for Certain Grants and Other Financial Assistance," an additional \$388.7 million in federal grant revenues and economic planning, development, and security expenditures and \$37.0 million in other assets and deferred revenues relating to the State's food stamp program have been recorded.

#### **NOTE 3 - CASH AND CASH EQUIVALENTS**

All funds maintain their own individual bank account(s) except for the Casino Control, Casino Revenue, Gubernatorial Elections, Special Transportation and Property Tax Relief Funds which are in the General Fund bank accounts. The balances of cash for these funds held in the General Fund, after receipt and disbursement transactions, are accounted for and reflected in the respective due from or due to accounts on the balance sheet.

New Jersey Revised Statutes (52:18-16.1) set the policy that the State Treasurer must follow when depositing State funds and for the collateralization of such funds. The relationship between the face amount of the collateral and the amount of a deposit is not statutory but is stipulated by the State Treasurer. All bank accounts in which the State Treasurer deposits funds, as well as certificates of deposit, must be collateralized. Securities pledged as collateral must consist of obligations of, or be guaranteed by, the United States or the State of New Jersey. Securities are pledged in the State Treasurer's name and held by a custodian bank under a custodian agreement.

Collateral requirements for demand accounts and time accounts for banks having less than \$15 million in State deposits per month are 100% and 120% of collateral, respectively, of the highest daily balance of each account. For banks that have State deposits which total \$15 million or more per month, the amount of collateral required is 120% of the total average daily balance on deposit in the bank during each calendar quarter of the year. The amount of collateral required for certificates of deposit is 120% of par value minus FDIC coverage.

The State Department of the Treasury monitors the level of collateral required to be maintained by the banks.

The Governmental Accounting Standards Board Statement 3 requires the bank balances of deposits to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of deposits that are insured or collateralized with securities held by the entity or by its agent in the entity's name. Category 2 consists of deposits collateralized with securities held by the pledging financial institutions trust department or agent in the entity's name. Category 3 consists of deposits which are uncollateralized.

Cash and cash equivalents are categorized below for all funds excluding discretely presented component units (expressed in millions):

	Cate	egory 1	Categ	gory 2	Cate	egory 3	I	Total Bank alance	Ca	Fotal arrying mount
Cash Certificates of deposit and related items	\$	136.1	\$	 	\$	8.0 465.4	\$	144.1 465.4	\$	130.3 465.4
Total	\$	136.1	\$		\$	473.4	\$	609.5	\$	595.7

Negative book balances of \$341.6 million representing a managed overdraft have been reclassified and are included in the accounts payable balance on the balance sheet as follows:

<u>Funds</u>	Amount (In Millions)			
General Fund Special Revenue Funds	\$	244.5 19.0		
Capital Projects Funds		17.0		
Trust and Agency Funds		78.1		
Total	\$	341.6		

#### **NOTE 4 - INVESTMENTS**

Statutes of the State of New Jersey and regulations of the State Investment Council authorize the Division of Investment to invest in obligations of the U.S. Treasury, foreign governments, agencies, municipal or political subdivisions of the State, commercial paper, bankers acceptances, revenue obligations of public authorities, debt instruments of banks, collateralized notes and mortgages, certificates of deposit, repurchase agreements, equity and convertible equity securities, and other common types of investment securities. Investee institutions and organizations are prescribed by the statutes and regulations based on such criteria as minimum capital, dividend paying history, credit history, and other evaluation factors.

The purchase, sale, receipt of income, and other transactions affecting investments are governed by custodial agreements between the investing funds through the State Treasurer and custodian banks as agents for the funds. State laws and policies set forth the requirements of such agreements and other particulars as to the size of the custodial institution, amount of the portfolio to be covered by the agreements, and other pertinent matters.

Federal securities, including those held as collateral on repurchase agreements, are maintained at Federal Reserve Banks in Philadelphia and New York through the custodian banks, in trust for the State of New Jersey. A significant portion of corporate equity and debt securities are maintained by the Depository Trust Company (DTC) through the custodian banks in trust for the State of New Jersey.

Securities not maintained by the Federal Reserve Banks or DTC are in the name of a designated nominee representing the securities of a particular State fund which establishes the State fund's unconditional right to the securities. The custodian banks, as agents for the State funds, maintain internal accounting records identifying the securities maintained by the Federal Reserve Banks and the DTC as securities owned by or pledged to the State funds.

All investments are recorded at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

In addition to the amounts invested directly, most of the funds included herein participate in the State of New Jersey Cash Management Fund wherein amounts also contributed by other units of government are combined into a large scale investment program. The Pension Trust Funds also participate in a Common Pension Trust Fund pool whereby amounts contributed by the various Pension Trust Funds are combined for the purpose of investment. Participation in the Cash Management Fund investment pool and the Common Pension Trust Fund investment pool by State funds is reflected as investments in the Balance Sheets of the respective funds. Amounts contributed to the Cash Management Fund investment pool by local governments and other entities which are not part of the State's reporting entity, are reflected as investments in the Balance Sheet of the State of New Jersey Cash Management Fund-External Portion.

The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund and the Common Pension Funds. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290.

Casino Control, Casino Revenue, Gubernatorial Elections, Special Transportation and Property Tax Relief Funds do not maintain separate investment accounts. Since cash transactions are handled by and through the General Fund as described in Note 3, any available cash balances for these funds reside in the General Fund and are combined with other balances for either participation in the State of New Jersey Cash Management Fund or direct investment as part of the General Fund large scale investment program. Except for the Casino Revenue Fund and the Casino Control Fund, investment earnings for these funds accrue to the General Fund.

Approximately \$1.2 billion of investments represents deposit fund contracts for future installment payments of lottery prizes due beyond one year from the balance sheet date. Lottery prizes are funded by the purchase of deposit fund contracts which, when matured, will provide amounts sufficient for future payment of installment prizes. Purchases of deposit fund contracts are recorded as an expenditure in the State Lottery Fund in the year of purchase. An agency fund has been established to record the deposit fund contracts and related liabilities at present value. In the event of default in making future payments by the insurance company from which the contracts were purchased, the State Lottery Commission would be liable for such future payments. Face value of deposit fund contracts approximates \$1.9 billion.

The Governmental Accounting Standards Board Statement 3 requires investments be categorized to indicate the level of risk assumed by the entity. Category 1 consists of investments that are insured or registered or for which the securities are held by the entity or its agent in the entity's name. Category 2 consists of uninsured and unregistered investments for which the securities are held by counterparties' trust department or agent in the entity's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparties' trust department or agent but not in the entity's name. Investments for all funds are classified as Category 1 and are detailed below (expressed in millions):

	Fair Value	
Government bonds and		
obligations	\$	2,215.9
Industrial bonds and		
commercial paper		1,586.2
Finance companies - senior debt		3.6
Telephone bonds		1.0
Gas, electric and water bonds		10.0
Common stock		1,112.5
Mortgage - backed certificates		3,518.2
Repurchase agreements		95.3
Preferred stock		0.1
Investment in State of New Jersey Cash		
Management investment pool		8,840.9
Investment in Common Pension Trust		
Fund investment pool		68,941.7
Investments subject to risk		
categorization		86,325.4
Annuity contracts		1,234.7
Mutual funds		26.7
Total	\$	87,586.8

#### **NOTE 5 - RECEIVABLES**

#### A. Federal

Federal government grant awards are established against State appropriations. Most Federal government receivables are comprised of amounts expended against grant awards, the expenditure of which is the basis of reimbursement. Since all amounts due from the Federal government are considered to be collectible, no allowance has been established for doubtful collections. Also see Note 20 - Contingent Liabilities.

These Federal receivables are reported in conformance with generally accepted accounting principles as defined in Statement 2 - Grant, Entitlement and Shared Revenue Accounting and Reporting by State and Local Governments published by the National Council on Governmental Accounting. Inasmuch as encumbrances do not constitute expenditures, and since recognition of grants and entitlements as revenue is primarily based on expenditures, there is an additional \$2.1 billion of Federal government awards consisting of encumbrances and appropriation balances which are considered unearned and unrecorded as of June 30, 1999.

Federal receivable balances in the Unemployment Compensation Fund (\$2.6 billion) represent unemployment contributions transferred to the Federal Reserve Bank for deposit in the Federal Unemployment Trust Fund. All monies are invested by the Federal Government and interest earnings are credited to the Unemployment Compensation Fund.

#### **B.** Departmental

Departmental accounts receivable of \$2,221.0 million include amounts which were substantially collected within the one month period subsequent to June 30 and include most major tax revenues. Amounts included in these receivables but not collected within the one month period subsequent to June 30 are deemed to be collectible, and are reflected net of allowances (\$186.2 million).

#### C. Loans

Loans receivable of \$1,871.3 million are reduced by allowances of \$15.2 million and include \$819.4 million due from local units of government and other recipients for environmental projects, \$971.9 million representing loans from respective pension funds to participating members of the pension funds, \$35.5 million loaned for economic development within local units of government, and \$18.5 million loaned for housing and mortgage assistance.

#### D. Other

Other receivables totaling \$2,571.5 million are reduced by allowances of \$491.6 million and include \$423.6 million of accrued earnings on investments and accrued interest on loans to third parties, contributions due from employers and members to the respective pension funds of \$1,337.1 million, contributions due from employers and members to the Health Benefits Fund of \$37.1 million, and \$203.2 million due from the Port Authority of New York and New Jersey.

#### **NOTE 6 - FIXED ASSETS**

## A. Summary of Fixed Assets

A summary of fixed assets by category at June 30, 1999 is as follows (expressed in millions):

	Asse	eral Fixed et Account Group
Land	\$	398.9
Land improvements		70.5
Building and improvements		1,733.7
Machinery and equipment		251.5
Construction in progress		167.8
Total	\$	2,622.4

#### **B.** Changes in Fixed Assets

A summary reflecting changes in the General Fixed Asset Account Group and the resulting June 30, 1999 balances follows (expressed in millions):

	Balance nly 1, 1998	Ad	ditions	Ded	uctions	Salance ne 30, 1999
Land	\$ 378.0	\$	20.9	\$		\$ 398.9
Land improvements	68.8		1.7			70.5
Buildings and improvements	1,679.0		60.4		5.7	1,733.7
Machinery and equipment	261.5		12.9		22.9	251.5
Construction in progress	 147.2	_	82.6		62.0	167.8
Total	\$ 2,534.5	\$	178.5	\$	90.6	\$ 2,622.4

## **NOTE 7 - INTERFUND TRANSACTIONS**

## A. Due From/Due To Other Funds

Interfund receivables and payables are referred to respectively as Due from other funds and Due to other funds on the balance sheet. A schedule of interfund receivables and payables at June 30, 1999 is presented below (expressed in thousands):

Interfund Receivables and Payables	Due From	Due To
General Fund	\$ 423,835	\$ 414,036
<b>Debt Service Fund</b>	116,806	
Special Revenue Funds		
Casino Control Fund	13,474	
Casino Revenue Fund	74,605	
Cultural Centers and Historic Preservation Fund		5,200
Hazardous Discharge Fund of 1981		14,379
Hazardous Discharge Site Cleanup Fund	25,378	22,075
Health Care Subsidy Fund	7,361	74,922
New Jersey Spill Compensation Fund		29,346
New Jersey Transportation Trust Fund Authority		116,806
New Jersey Workforce Development		
Partnership Fund	6,850	36,418
Property Tax Relief Fund	290,710	41,534
State Lottery Fund	·	70,865
Unemployment Compensation Auxiliary Fund	2	14,778
Other Special Revenue Funds (under \$5 million)	13,744	41,011
•		
<b>Total Special Revenue Funds</b>	432,124	467,334
Capital Projects Funds		
Special Transportation Fund		31,695
Other Capital Projects Funds (under \$5 million)		6,750
Other Capital Projects Funds (under \$5 minion)		0,730
<b>Total Capital Projects Funds</b>		38,445
Trust and Agency Funds		
Expendable Trust Funds		
Fund for Support of Free Public Schools	132	11,746
Health Benefits Program Fund	24,367	·
New Home Warranty Security Fund		5,827
Prescription Drug Program Fund	14,317	6,793
State Disability Benefit Fund	16,704	34,178
Unclaimed Personal Property Trust Fund	430	49,077
Unemployment Compensation Fund	28,175	24,109
	20,170	2.,100
Pension Trust Funds		
Public Employees' Retirement System	9,175	3,229
Agency Funds		
Alternate Benefit Program Fund	6,437	2,839
Other Trust and Agency Funds (under \$5 million)	9,750	24,639
<b>Total Trust and Agency Funds</b>	109,487	162,437
Total All Funds	\$ 1,082,252	\$ 1,082,252
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#### B. Transfer From/To Other Funds

Transfers from and Transfers to other funds in the Statement of Revenues, Expenditures and Changes in Fund Balance represent transfers between funds. A schedule of Transfers from and Transfers to at June 30, 1999 is presented below (expressed in thousands):

	Transfers From		_	Transfers To	
General Fund	\$	1,362,135	:	\$	1,600,562
Debt Service Fund		824,050			
Special Revenue Funds		24.405			
Casino Revenue Fund		24,495			 471
Hazardous Discharge Fund of 1986 Hazardous Discharge Site Cleanup Fund		18,378 16,930			22,075
Health Care Subsidy Fund		16,500			436,261
Legal Services Fund		10,500			10,906
New Jersey Spill Compensation Fund					25,663
New Jersey Transportation Trust Fund Authority New Jersey Workforce Development		463,700			1,117,946
Partnership Fund					36,418
State Lottery Fund					667,865
Unemployment Compensation Auxiliary Fund					11,745
Other Special Revenue Funds (under \$5 million)		2,918	_		52,137
<b>Total Special Revenue Funds</b>		542,921	_		2,381,487
Capital Projects Funds					
Special Transportation Fund		789,439			
Other Capital Projects Funds (under \$5 million)		58	_		3,492
Total Capital Projects Fund		789,497	_		3,492
Expendable Trust Funds					
Dental Expense Program Fund		22,739			
Fund for Support of Free Public Schools					15,639
Health Benefits Program Fund		447,337			
New Home Warranty Security Fund					5,827
Prescription Drug Program Fund		102,659			26.072
State Disability Benefit Fund					36,073
Unclaimed Personal Property Trust Fund Other Trust and Agency Funds (under \$5 million)		3,295			49,077 2,476
Other Trust and Agency Pullus (under \$5 minion)	-	3,293	_		2,470
<b>Total Expendable Trust Funds</b>		576,030	_		109,092
Total All Funds	\$	4,094,633	<u>:</u>	\$	4,094,633

## C. Residual Equity Transfers In (Out)

Residual Equity Transfers In (Out) in the Statement of Revenues, Expenditures and Changes in Fund Balance represent nonroutine or nonrecurring transfers between funds and are reported as additions or deductions from fund balance. A schedule of Residual Equity Transfers In (Out) at June 30, 1999 is presented below (expressed in thousands):

Residual Equity Transfers		In	 Out	
General Fund	\$	23,398	\$ 	
Special Revenue Funds				
Boarding House Rental Assistance Fund			2,000	
Casino Revenue Fund		2,000		
Health Care Subsidy Fund			20,898	
Sanitary Landfill Facility Contingency Fund			 2,500	
<b>Total Special Revenue Funds</b>		2,000	 25,398	
Total Residual Equity Transfers	\$	25,398	\$ 25,398	

#### **NOTE 8 - DEFERRED REVENUE**

Deferred revenue represents amounts received but not earned as of June 30. These amounts will be earned in subsequent fiscal years.

Deferred revenue at June 30, 1999 in the General Fund (\$366.4 million) consists principally of amounts due from the Port Authority of New York and New Jersey, motor vehicle licenses and registrations, insurance licensing, professional board licenses and fees, and food stamp inventory (in accordance with the provisions of GASB Statement 24). The amount at June 30, 1999 in the Petroleum Overcharge Reimbursement Fund (\$16.1 million) represents oil overcharge monies, which have been received, but remain unexpended. Additionally, the Casino Control Fund reflects deferred revenue of \$12.7 million which represents advance tax payments on slot machines from various casinos.

#### **NOTE 9 - LONG-TERM OBLIGATIONS**

## A. Summary of Long-Term Obligations

A summary of long-term obligations at June 30, 1999 is shown below (expressed in thousands):

<b>General Long-Term Debt</b>	 Amount
General obligation bonds	\$ 3,649,905
Revenue bonds	4,319,381
Accumulated sick and vacation payable	415,219
Capital leases	264,818
Installment obligations	4,592,661
Certificates of participation	115,751
Loans payable	 1,279,358
Total General Long-Term Debt	\$ 14,637,093

#### **B.** Debt Service Payments

The following schedule represents debt service payments for the next five years and thereafter (expressed in thousands):

General
Long-Term Debt
Account Group

		ACC	սաու Յւսաբ	
	 State Bonded Debt	_	Revenue Bonds	 Total
First	\$ 310,695	\$	154,747	\$ 465,442
Second	313,005		161,562	474,567
Third	292,200		174,548	466,748
Fourth	275,915		181,270	457,185
Fifth	255,054		191,931	446,985
Thereafter	 2,203,036		3,455,323	 5,658,359
Total	\$ 3,649,905	\$	4,319,381	\$ 7,969,286

The general obligation bonded debt outstanding as of June 30, 1999 is \$3.6 billion which is secured by the full faith and credit of the State (the General Fund). The amount to be provided for retirement of general obligation bonds on the balance sheet represents appropriations to be provided in the future from the General Fund for principal payments.

The New Jersey Transportation Trust Fund issued \$700.0 million in new bonds on December 16, 1998.

The amount provided by the General Fund to the Debt Service Fund for interest and principal payments for the fiscal year ended June 30, 1999 was \$495.5 million. This is reflected in the Statement of Revenues, Expenditures and Changes in Fund Balances as a Transfer to other funds in the General Fund and a Transfer from other funds in the Debt Service Fund.

In prior years, the State has refunded various bond issuances by creating separate irrevocable trust funds. Refunding debt has been issued and the proceeds have been used to purchase United States Treasury Obligations--State and Local Government Series that were placed in the trust funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the debt has been considered defeased and therefore removed as a liability from the State's General Long-Term Debt Account Group. As of June 30, 1999, the amount of defeased general obligation debt outstanding, but removed from the General Long-Term Debt Account Group amounted to \$497.7 million.

In addition, the State (the General Fund) has guaranteed the principal and interest payments on certain bonds issued by the New Jersey Sports and Exposition Authority. The amount outstanding on these bonds as of December 31, 1998 is \$111.9 million. The State's liability is contingent upon the Authority's inability to meet such debt service requirements through derived revenues. The State believes that the revenue of the Authority will be sufficient to provide for the payment of debt service on these obligations without recourse to the State's guarantee. The State has contracted with the Authority to provide annual appropriations to the Authority in amounts sufficient to provide for the debt service on certain other bonds issued by the Authority (State Contract Bonds). At June 30, 1999, the amount outstanding was \$571.4 million.

The State may be required to provide appropriations to meet any annual deficiencies in debt service for the South Jersey Port Corporation and the New Jersey Housing and Mortgage Finance Agency. However, the Legislature is not legally bound to make such appropriations for these "moral obligation" bonds. Furthermore, the New Jersey Housing and Mortgage Finance Agency has not had a deficiency in debt service reserve which required the State to appropriate funds.

The State provides the South Jersey Port Corporation with funds to cover all debt service and property tax requirements when the Corporation's earned revenues are anticipated to be insufficient to cover these obligations. On December 1, 1998, the Corporation certified that it would be unable to provide sufficient funds from operations for debt reserve and, therefore, required a State appropriation for Fiscal Year 1999 in the amount of \$5.3 million.

#### C. Changes in Long-Term Debt

The following schedule represents the changes in the General Long-Term Debt Account Group (expressed in thousands):

	Outstanding July 1, 1998 Additions		<b>Deductions</b>		Outstandin June 30, 199		
General obligation bonds	\$	3,572,895	\$ 375,000	\$	297,990	\$	3,649,905
Revenue bonds		3,757,390	700,000		138,009		4,319,381
Accumulated sick and vacation payable		431,142	-		15,923		415,219
Capital leases		289,711	-		24,893		264,818
Installment obligations		4,548,777	150,244		106,360		4,592,661
Certificates of participation		103,385	35,459		23,093		115,751
Loans payable		1,271,679	 7,679				1,279,358
Total	\$	13,974,979	\$ 1,268,382	\$	606,268	\$	14,637,093

## D. Capital Lease and Installment Obligations

The State has entered into various lease and installment purchase agreements as a means of acquiring capital assets.

The following is a schedule, by fiscal year, of future minimum lease payments under capital leases together with the present value of the net minimum lease payments as of June 30, 1999 (expressed in thousands):

<u>Fiscal Year</u>		Amount		
2000	¢.	20.012		
2000	\$	38,813		
2001		38,194		
2002		37,558		
2003		37,922		
2004		37,746		
Thereafter		384,724		
Total minimum lease payments		574,957		
Less: Amount representing interest		310,139		
B . 1 . Cl 1	ф	264.010		
Present value of lease principal payments	<b>&gt;</b>	264,818		

Installment obligations represent agreements between the State and several authorities which have issued their obligations to purchase or construct facilities or to provide financing for other State projects. The State agrees to make payments equal to the debt service of the respective authorities' funds, subject to and dependent upon appropriations being made by the State Legislature for such purchases. At the conclusion of the term of the installment agreements, title to the various facilities is to be transferred to the State. The following is a schedule, by fiscal year, of future installment payments together with the present value of net minimum installment payments, as of June 30, 1999 (expressed in thousands) for both installment purchases as well as various other installment obligations of the State:

<u>Fiscal Year</u>	 Amount		
2000	\$ 321,947		
2001	318,464		
2002	309,500		
2003	322,353		
2004	332,568		
Thereafter	 11,422,566		
Total minimum installment payments	13,027,398		
Less: Amount representing interest	 8,434,737		
Total principal payments	\$ 4,592,661		

Those obligations identified as certificates of participation represent a series of master lease agreements with a trustee from the sale of certificates of participation. The State is required to make payments that approximate the interest and principal payments to be made by the trustee to certified holders. The following is a schedule, by fiscal year, of future payments together with the present value of net minimum payments, as of June 30, 1999 (expressed in thousands):

Fiscal Year	Amount		
2000	\$	32,487	
2001		29,342	
2002		25,440	
2003		18,526	
2004		14,542	
Thereafter		20,671	
Total minimum certificates of participation payments		141,008	
Less: Amount representing interest		25,257	
Total principal payments	\$	115,751	

#### E. Loans Payable

In addition, the New Jersey Automobile Insurance Guaranty Fund has received a loan of \$1.28 billion from the New Jersey Property-Liability Insurance Guaranty Association. This loan will be repaid to the Association when the financial obligations of the Joint Underwriters Association (JUA) have been fully satisfied.

#### **NOTE 10 - OTHER LIABILITIES**

Other liabilities at June 30, 1999 include the following:

Other liabilities in the General Fund (\$75.2 million) and in the Property Tax Relief Fund (\$80.3 million) consist principally of revenue refunds payable and payments due to local units of government.

## NOTE 11 - FUND BALANCE RESERVED-OTHER

The following portions of fund balances have been reserved:

#### **General Fund**

The \$24.5 million reservation in the General Fund, consists principally of long-term advances and receivables due from individuals, estates, municipalities, railroads, and other funds, that are considered not currently available for appropriation.

## **Special Revenue Funds**

Reservations of fund balance in various Special Revenue Funds consists principally of long-term loans and receivables due from individuals, municipalities, and authorities, that are considered not currently available for expenditure in subsequent accounting periods. Other reservations include legally mandated escrow balances and amounts set aside for lottery prizes that are not currently available for expenditure.

	Amount (Expressed in millions)
Beaches and Harbor Fund	\$ 1.3
Dam Restoration and Clean Waters Fund of 1992	2.6
Drinking Water Revolving Fund	1.6
Green Trust Fund	68.1
Hazardous Discharge Site Cleanup Fund	8.3
Historic Preservation Revolving Loan Fund	0.5
Housing Assistance Fund	6.5
Mortgage Assistance Fund	12.0
New Jersey Automobile Insurance Guaranty Fund	15.1
1995 New Jersey Coastal Blue Acres	0.3
1989 New Jersey Green Trust Fund	72.3
1992 New Jersey Green Trust Fund	34.2
1995 New Jersey Green Trust Fund	22.6
New Jersey Local Development Financing Fund	35.5
New Jersey Transportation Trust Fund Authority	208.9
Petroleum Overcharge Reimbursement Fund	3.5
Pinelands Infrastructure Trust Fund	5.9
Resource Recovery and Solid Waste Disposal Facility Fund	95.5
Shore Protection Fund	1.7
State Lottery Fund	11.9
State Recycling Fund	4.7
Volunteer Emergency Service Organizations Loan Fund	1.3
Wastewater Treatment Fund	378.3
1992 Wastewater Treatment Fund	10.5
Water Conservation Fund	0.7
Water Supply Fund	<u>120.4</u>
<b>Total Special Revenue Funds</b>	\$ <u>1,124.2</u>

#### **Capital Project Funds**

#### **Special Transportation Fund**

An amount of \$5.0 million represents loans to municipalities to be repaid in future years, which is not currently available for expenditure.

#### **Trust Funds**

#### **Fund for Support of Free Public Schools**

New Jersey Statutes provide for the establishment of a School Bond Reserve within this fund, in an amount equal to at least one and one-half percent of the aggregate issued and outstanding bonded indebtedness of counties, municipalities or school districts for school purposes, exclusive of the debt service for bonds as provided by State appropriations. Accordingly, \$62.1 million of this fund balance has been reserved at June 30, 1999.

## **Unsatisfied Claim and Judgment Fund**

An amount of \$7.1 million represents receivables to be paid to the fund over an extended period of years.

#### **NOTE 12 - OTHER FINANCING SOURCES - OTHER**

During Fiscal Year 1999 the following items were recorded as other financing sources-other:

- \$40.7 million in the General Fund which represents the proceeds from the sale of an option by the New Jersey Economic Development Authority (a component unit) on debt issued by the Authority on behalf of the State.
- \$7.7 million in the New Jersey Automobile Insurance Guaranty Fund (a special revenue fund) which represents long-term financing from the New Jersey Property-Liability Insurance Guaranty Association.
- \$9.1 million in various capital projects and special revenue funds representing the net premium on a \$375.0 million general obligation bond sale.

#### **NOTE 13 - OPERATING LEASES**

The State of New Jersey has commitments to lease certain buildings and equipment under arrangements representing operating leases. Future minimum rental commitments for noncancellable operating leases as of June 30, 1999 are as follows (expressed in thousands):

Fiscal Year	Amount		
2000	\$	98,242	
2001		87,581	
2002		82,553	
2003		78,332	
2004		74,248	
Thereafter		587,015	
<b>Total Future Minimum</b>			
Lease Payments	\$	1,007,971	

#### NOTE 14 - ACCUMULATED UNPAID SICK AND VACATION BENEFITS

Cash payments for accumulated sick leave balances are made to retiring employees upon regular retirement. The payment is based on fifty percent of the employee's sick leave accumulation, at the pay rate in effect at the time of retirement up to a maximum of \$15,000. Employees separating from State service prior to retirement are not entitled to payments for accumulated sick leave balances.

At June 30, 1999, accumulated employee sick leave balances had an estimated value of \$319.9 million which is reflected in the General Long-Term Debt Account Group. Cash payments for sick leave at retirement are made from annual legislative appropriations for salaries and wages on a "pay-as-you-go" basis. Sick leave accumulations may also be used by an employee for a personal illness or injury as a means of continuing regular pay.

As of June 30, 1999, the liability for accumulated vacation pay of approximately \$95.3 million is reflected in the General Long-Term Debt Account Group. Employees annually earn 12 to 25 vacation days based on years of service and are permitted to carry over those days earned within a one year period.

#### **NOTE 15 - DEFERRED COMPENSATION**

The State offers its employees a deferred compensation plan (the Plan) created in accordance with Internal Revenue Code Section 457. The Plan, which is administered by the Department of the Treasury, Division of Pensions and Benefits, permits participants to defer a portion of their salary until future years. Amounts deferred under the plan are not available to employees until termination, retirement, death, or an unforeseeable emergency.

Under current Internal Revenue Service regulations, all monies that are deferred and any other assets or income of the Plan shall be held in trust for the exclusive benefit of the participating employees and their beneficiaries. The State has no liability for losses under the Plan but does have the duty of due care that would be required of an ordinary prudent investor.

The New Jersey State Employees' Deferred Compensation Plan is reported as an expendable trust fund in the financial statements.

#### **NOTE 16 - RETIREMENT SYSTEMS**

The State of New Jersey sponsors and administers the following contributory defined benefit public employee retirement systems (retirement systems) covering substantially all state and local government employees:

**Consolidated Police and Firemen's Pension Fund (CPFPF)**--established in January 1952, under the provisions of N.J.S.A. 43:16 to provide coverage to municipal police and firemen who were appointed prior to July 1, 1944. The fund is a closed system with no active members.

**Judicial Retirement System (JRS)**--established in June 1973, under the provisions of N.J.S.A. 43:6A to provide coverage to all members of the State judiciary system. Membership is mandatory for such employees with vesting after five years of successive service as a judge and 10 years in the aggregate of public service.

**Police and Firemen's Retirement System (PFRS)**--established in July 1944, under the provisions of N.J.S.A. 43:16A to provide coverage to substantially all full time county and municipal police or firemen and State firemen appointed after June 30, 1944. Membership is mandatory for such employees with vesting occurring after 10 years of membership.

**Prison Officers' Pension Fund (POPF)**--established in January 1941, under the provisions of N.J.S.A. 43:7 to provide coverage to various employees of the State penal institutions who were appointed prior to January 1, 1960. The fund is a closed system with no active members. New employees of the State penal institutions are enrolled in the Police and Firemen's Retirement System.

**Public Employees' Retirement System (PERS)--**established in January 1955, under the provisions of N.J.S.A. 43:15A to provide coverage including post-retirement health care to substantially all full time employees of the State or any county, municipality, school district, or public agency provided the employee is not a member of another State-administered retirement system. Membership is mandatory for such employees and vesting occurs after 8 to 10 years of service for pension benefits and 25 years for post-retirement health care coverage.

**State Police Retirement System (SPRS)**--established in July 1965, under the provisions of N.J.S.A. 53:5A to provide coverage to all uniformed officers and troopers of the State Police in the State. Membership is mandatory and vesting occurs after 10 years of membership.

**Teachers' Pension and Annuity Fund (TPAF)**--established in January 1955, under the provisions of N.J.S.A. 18A:66 to provide coverage including post-retirement health care to substantially all full time public school employees in the State. Membership is mandatory for such employees and vesting occurs after 10 years of service for pension benefits and 25 years for post-retirement health care coverage.

#### **Other Pension Funds:**

The State established and administers a Supplemental Annuity Collective Trust Fund (SACT) which is available to active members of several State-administered retirement systems to purchase annuities to supplement the guaranteed benefits provided by their retirement system. The state or local governmental employers do not appropriate funds to SACT.

The State also administers the Central Pension Fund (CPF) which is a single-employer noncontributory defined benefit plan for special groups which are not included in other State-administered systems. There are no employees covered by CPF.

The State also administers the Pension Adjustment Fund (PAF) which provides cost of living increases, equal to 60 percent of the change in the average consumer price index, to eligible retirees in all State-sponsored pension systems except SACT. In the CPFPF, POPF, and CPF, the cost of living increases are payable from the State of New Jersey Pension Adjustment Fund which is funded by the State as benefit allowances become payable. The cost of living increases for PFRS, PERS, TPAF, SPRS, and JRS are funded directly by each of the respective systems and are considered in the annual actuarial calculation of the required State contribution for that system.

According to state law, all obligations of each retirement system will be assumed by the State of New Jersey should any retirement system be terminated.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of each of the above systems, funds, and trust. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, P.O. Box 295, Trenton, New Jersey 08625-0295.

#### **Summary of Significant Accounting Policies**

#### **Basis of Accounting**

The financial statements of the Funds are prepared on the accrual basis of accounting. Employer contributions are recognized when payable to the Funds. Benefits or refunds are recognized when due and payable in accordance with the terms of the Funds.

#### **Investment Valuation**

Investments, including short-term investments (State of New Jersey Cash Management Fund), are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values.

The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund, Common Pension Fund A, Common Pension Fund B, and Common Pension Fund D. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290.

#### **Significant Legislation**

Due to the enactment of 1997 legislation, Chapter 114, P.L. 1997 and Chapter 115, P.L. 1997, the State of New Jersey's portion of the unfunded accrued liability under each retirement system was eliminated. In addition, excess valuation assets were available to fund, in full or in part, the State of New Jersey's normal contribution for the fiscal years ended June 30, 1999 and 1998, excluding the contribution for post-retirement medical benefits in the PERS and TPAF.

## **Funding Policy**

#### **Contribution Requirements**

The contribution policy is set by laws of the State of New Jersey and, in most retirement systems, contributions are required by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. The various pension funds provide for employee contributions based on percentages ranging from 3.00 percent to 8.50 percent of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in all Funds except the SACT, CPF, and PAF. The actuarially determined employer contribution includes funding for cost-of-living adjustments and noncontributory death benefits in the JRS, PFRS, PERS, SPRS, and TPAF. In the PERS and TPAF, the employer contribution includes funding for post-retirement medical premiums.

During the year ended June 30, 1999 for CPFPF and TPAF, which are cost sharing plans with special funding situations, and for JRS, POPF, and SPRS, which are single employer plans, annual pension cost equals annual required contribution. For PFRS and PERS, which are multi-employer pension plans, the annual pension cost differs from the annual required contribution due to the enactment of Chapter 114, P.L. 1997.

The annual pension cost for the fiscal year ending June 30, 1999 and related information, including a summary of the significant actuarial methods and assumptions used by the Funds, are presented below:

	CPFPF	JRS	PFRS
1			
Annual Pension Cost (APC) State	\$ 9,430,849	\$ 9,558,959	¢ 22.720.007
State Local	\$ 9,430,849	\$ 9,558,959	\$ 23,730,087 256,551,862
Contributions Made			230,331,602
State		_	23,730,087
Local		- 	256,551,862
Percentage of APC Contributed			230,331,002
State	0.0%	0.0%	100.0%
Local			100.0%
Net Pension Obligation			100.070
State	(15,936,526)	(85,161,823)	
Local			
Contribution rates			
State	N/A	20.4%	7.9%
State-related employers	N/A	N/A	15.4%
Employees	N/A	3.0%	8.5%
Significant Actuarial Assumptions and Methods			
Date of actuarial valuation	6/30/98	6/30/98	6/30/98
Actuarial cost method	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
Amortization method	Level Dollar Closed	Level Dollar Closed	Level Percent Closed
Remaining amortization period	1 year	34 years	33 years
Asset valuation method	Five Year Average of Market Value	Five Year Average of Market Value	Five Year Average of Market Value
Actuarial assumptions			
Investment rate of return	8.75%	8.75%	8.75%
Projected salary increases	N/A	5.95%	5.95%
Cost-of-Living Adjustments	N/A	2.40%	2.40%

	POL	F	PERS	SPRS	TPAF
Annual Pension Cost (APC)					
State	\$ 2	,044,425		\$ 31,252,513	\$ 315,444,727
Local	Ψ 2	,011,123	19,599,153	Ψ 31,232,313	Ψ 313,111,121
Contributions Made			17,577,155		
State					258,816,649
Local			19,599,153	<del></del>	250,010,015
Percentage of APC Contributed			,,		
State		0.0%	100.0%	0.0%	82.0%
Local			100.0%		
Net Pension Obligation					
State	(13	,939,287)		(14,506,933)	(896,133,432)
Local					
Contribution rates					
State		N/A	0.0%	21.9%	5.5%
State-related employers		N/A	0.4%	N/A	N/A
Employees		N/A	4.5%	7.5%	4.5%
Significant Actuarial Assumptions and Methods					
Date of actuarial valuation	6/30	/98	3/31/98	6/30/98	3/31/98
Actuarial cost method	Projecte Crea		Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
Amortization method	Level I Clos		Level Percent Closed	Level Dollar Closed	Level Percent Closed
Remaining amortization period	4 ye	ars	34 years	34 years	19 years
Asset valuation method	Market	Value	Five Year Average Market Value	Five Year Average Market Value	Five Year Average Market Value
Actuarial assumptions					
Investment rate of return	5.00	<b>1</b> %	8.75%	8.75%	8.75%
Projected salary increases	N/A	A	5.95%	5.95%	5.95%
Cost-of-Living Adjustments	N/A	A	2.40%	2.40%	2.40%

The Annual Pension Cost (APC) and Net Pension Obligation (NPO) for the single employer plans and cost sharing plans with special funding situations, which are administered by the State of New Jersey for the fiscal year ending June 30, 1999 are presented below:

	SINGLE EM	ER PLANS						
	 JRS POPF				SPRS			
Annual Required Contribution, 6/30/99	\$ 13,416,851	\$	(848,224)	\$	33,116,255			
Interest adjustment on NPO	(8,288,068)		(799,186)		(4,003,952)			
Adjustment to Annual Required Contribution	4,430,176		3,691,835		2,140,210			
APC as of 6/30/99	 9,558,959	-	2,044,425		31,252,513			
Total Fiscal Year 1999 Contributions	-							
Increase in NPO	 9,558,959	-	2,044,425		31,252,513			
NPO as of June 30, 1998	(94,720,782)		(15,983,712)		(45,759,446)			
NPO as of June 30, 1999	\$ (85,161,823)	\$	(13,939,287)	\$	(14,506,933)			

#### COST SHARING PLANS WITH SPECIAL FUNDING SITUATIONS **CPFPF TPAF** TOTAL ALL PLANS Annual Required Contribution, 6/30/99 \$ (2,721,187) \$ 314,671,482 \$ 357,635,177 Interest adjustment on NPO (2,219,645)(83,366,632)(98,677,483)Adjustment to Annual Required Contribution 14,371,681 84,139,877 108,773,779 APC as of 6/30/99 9,430,849 315,444,727 367,731,473 Total Fiscal Year 1999 Contributions (258,816,649)(258,816,649) Increase in NPO 9,430,849 56,628,078 108,914,824 (25,367,375) NPO as of June 30, 1998 (952,761,510) (1,134,592,825)NPO as of June 30, 1999 (15,936,526) \$ (896,133,432) \$ (1,025,678,001)

#### NOTE 17 - POST-RETIREMENT MEDICAL BENEFITS

Chapter 384 of Public Laws 1987 and Chapter 6 of Public Laws 1990 required the Teachers' Pension and Annuity Fund (TPAF) and the Public Employees' Retirement System (PERS), respectively, to fund post-retirement medical benefits for those State employees who retire after reaching age 60 and accumulating 25 years of credited service. As of June 30, 1999, there were 45,109 retirees eligible for post-retirement medical benefits. The cost of these benefits is funded through contributions by the State in accordance with Chapter 62, P.L. 1994. Funding of post-retirement medical premiums changed from a prefunding basis to a pay-as-you-go basis beginning in Fiscal Year 1994 with an additional contribution beginning in Fiscal Year 1996 to maintain a medical reserve of one half of I percent of the active State payroll.

The State contributed \$15.9 million to the PERS and \$115.0 million to the TPAF in Fiscal Year 1999 for post-retirement medical benefits.

In addition, Chapter 136, P.L. 1977 provides for the State to pay health benefits coverage of retired state employees regardless of retirement date whose pensions are based upon 25 years or more of credited service (except those who elect a deferred retirement) or a disability retirement regardless of years of service. Excluded from these benefits are retirees from the PERS and the TPAF which finance the cost of providing the same health benefits coverage to the retirees.

These benefits are funded by the State on a "pay-as-you-go" basis. For Fiscal Year 1999, the State contributed \$18.4 million for 3,562 eligible retired members.

The State is also responsible for the cost attributable to Chapter 126, P.L. 1992, which provides free health benefits to members of PERS and the Alternate Benefit Program who retired from a board of education or county college with 25 years of service. In Fiscal Year 1999, the State paid \$18.5 million toward Chapter 126 benefits for 5,457 eligible retired members.

#### **NOTE 18 - COMPONENT UNITS - AUTHORITIES**

The accounts of public authorities, private not-for-profit corporations, and similar entities (hereinafter called Authorities) in the accompanying financial statements are derived from their most recently issued annual financial statements. Authorities are legally separate entities that are not operating departments of the State.

The activities of the New Jersey Building Authority and the New Jersey Transportation Trust Fund Authority have been blended into the financial activities of the State as special revenue funds, debt service fund, and general long-term account group. All other Authorities have been discretely presented as component units in the State's financial statements in accordance with GASB Statement 14. Accordingly, the statements of these Authorities have been discretely presented in separate columns in the State's financial statements.

The Authorities are managed independently, outside the appropriated budget process, and their powers generally are vested in the governing board. Authorities are established for a variety of purposes for the benefit of the State's citizenry, such as economic development, financing, public transportation, low cost housing, environmental protection, and capital development for health and education. In addition, they are not subject to State constitutional restrictions on the incurrence of debt, which apply to the State itself, and may issue bonds and notes within legislatively authorized amounts.

The Governor, with the approval of the State Senate, appoints the members of the board of most Authorities. Authorities generally submit annual reports to the Governor, the Legislature, and the Comptroller on their operations and finances accompanied by an independent auditor's report thereon. Authorities also submit to the Governor and the Legislature annual budget information on operations and capital construction. The Governor has from time to time exercised the statutory power to veto actions.

Descriptions of the discretely presented Authorities and addresses from which complete financial statements of the respective Authority may be obtained is provided at the conclusion of Note 18. These component units are included in the State's reporting entity because of the significance of their operational or financial relationship with the State.

The following pages represent condensed financial statements for each major discretely presented Authority included in the component unit column in the general purpose financial statements (GPFS). All nonmajor discretely presented Authorities are presented in the aggregate.

#### STATE OF NEW JERSEY CONDENSED BALANCE SHEET COMPONENT UNITS - AUTHORITIES JUNE 30, 1999

(Expressed in Thousands)

	New Jersey Educational Facilities Authority		New Jersey Health Care Facilities Financing Authority			New Jersey Highway Authority	New Jersey Housing And Mortgage Finance Agency		
Assets									
Current assets	\$	482,146	\$	672,102	\$	285,384	\$	1,308,008	
Receivables, net		1,693,077		2,961,175		2,679		2,480,308	
Fixed assets, net		344		722		1,461,625		17,105	
Amount to be provided for:									
Bonds and notes		1,713,577		3,536,794		<u> </u>		<del>-</del>	
Total Assets	\$	3,889,144	\$	7,170,793	\$	1,749,688	\$	3,805,421	
Liabilities									
Current liabilities	\$	56,580	\$	78,484	\$	111,243	\$	466,118	
Revenue bonds and notes payable		1,713,577		3,536,794		578,895		2,676,351	
Capital leases		-		_		<u>-</u>		<u>-</u>	
Total Liabilities		1,770,157		3,615,278		690,138		3,142,469	
Fund Equity									
Contributed capital		-		-		-		-	
Investment in general fixed assets		344		722		-		-	
Retained earnings									
Reserved		-		-		-		441,785	
Unreserved		-		-		1,059,550		221,167	
Fund balances									
Reserved-Other		2,091,928		2,919,117		-		-	
Reserved-Encumbrances				<u>-</u>		-		-	
Unreserved Undesignated		26,715		635,676		<u>-</u>			
Total Fund Equity		2,118,987		3,555,515		1,059,550		662,952	
Total Liabilities and Fund Equity	\$	3,889,144	\$	7,170,793	\$	1,749,688	\$	3,805,421	

## STATE OF NEW JERSEY CONDENSED BALANCE SHEET COMPONENT UNITS - AUTHORITIES JUNE 30, 1999 (Expressed in Thousands)

	New Jersey Transit Corporation		New Jersey Turnpike Authority	All Other Component Units Authorities	Total Component Units Authorities		
Assets Current assets Receivables, net Fixed assets, net Amount to be provided for: Bonds and notes	\$ 1,565,188 78,689 3,773,580	\$	537,483 10,755 3,286,736	\$ 2,041,537 2,330,678 1,329,102 1,008,257	\$	6,891,848 9,557,361 9,869,214 6,258,628	
Total Assets	\$ 5,417,457	\$	3,834,974	\$ 6,709,574	\$	32,577,051	
Liabilities Current liabilities Revenue bonds and notes payable Capital leases	\$ 681,425 505,581 1,190,454	\$	143,547 2,584,472	\$ 828,731 3,735,564	\$	2,366,128 15,331,234 1,190,454	
Total Liabilities	 2,377,460		2,728,019	 4,564,295		18,887,816	
Fund Equity Contributed capital Investment in general fixed assets Retained earnings: Reserved	3,127,662		77,460	144,570 1,004 90,858		3,272,232 2,070 610,103	
Unreserved Fund balances Reserved-Other Reserved-Encumbrances Unreserved Undesignated	 (87,665) - - -		1,029,495 - - -	 534,223 261,849 794 1,111,981		2,756,770 5,272,894 794 1,774,372	
Total Fund Equity	 3,039,997		1,106,955	2,145,279		13,689,235	
Total Liabilities and Fund Equity	\$ 5,417,457	\$	3,834,974	\$ 6,709,574	\$	32,577,051	

## STATE OF NEW JERSEY CONDENSED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMPONENT UNITS - AUTHORITIES FOR FISCAL YEAR ENDED JUNE 30, 1999 (Expressed in Thousands)

## **Governmental Fund Type**

	New Jersey Educational Facilities Authority	New Jersey Health Care Facilities Financing Authority  Authorities  Authorities			Total Component Units Authorities		
Revenues Operating	\$ 345,134	\$ 546,246	\$	226,333	\$	1,117,713	
Expenditures							
Current	355,893	464,526		139,507		959,926	
Debt service	173,575	289,897		104,782		568,254	
Total Expenditures	529,468	754,423		244,289		1,528,180	
Operating Income (Loss)	(184,334)	(208,177)		(17,956)		(410,467)	
Other Financing Sources	 383,367	 472,410		119,814		975,591	
Net Increase (Decrease) in Fund Balance for the Year	199,033	264,233		101,858		565,124	
Fund Balance Beginning of Year	 1,919,612	 3,290,560		1,272,765		6,482,937	
Fund Balance End of Year	\$ 2,118,645	\$ 3,554,793	\$	1,374,623	\$	7,048,061	

# STATE OF NEW JERSEY CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS/FUND EQUITY COMPONENT UNITS - AUTHORITIES FOR FISCAL YEAR ENDED JUNE 30, 1999 (Expressed in Thousands)

## **Proprietary Fund Types**

	1	New Jersey Highway Authority	Ho I	ew Jersey ousing And Mortgage Finance Agency	New Jersey Transit Corporation
Operating Revenues	\$	202,334	\$	248,960	\$ 475,815
Operating Expenses Depreciation and amortization Other		21,860 99,892		1,338 202,239	208,151 897,153
Operating Income (Loss) Governmental subsidies		80,582		45,383	(629,489)
and grants Capital contribution		(10,000) -		- -	396,013 249,248
Other nonoperating revenues (expenses)		(16,019)		(6,419)	 11,100
Net Income Retained Earnings/Fund Equity Beginning		54,563		38,964	26,872
of Year		1,004,987		623,988	 3,013,125
Retained Earnings/Fund Equity End of Year	\$	1,059,550	\$	662,952	\$ 3,039,997

# STATE OF NEW JERSEY CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS/FUND EQUITY COMPONENT UNITS - AUTHORITIES FOR FISCAL YEAR ENDED JUNE 30, 1999 (Expressed in Thousands)

## **Proprietary Fund Types**

	 New Jersey Turnpike Authority	All Other Component Units Authorities	Total Component Units Authorities			
Operating Revenues	\$ 378,631	\$ 401,564	\$	1,707,304		
Operating Expenses						
Depreciation and amortization	24,617	52,021		307,987		
Other	161,522	307,223		1,668,029		
Operating Income (Loss) Governmental subsidies	192,492	42,320		(268,712)		
and grants	(12,000)	43,299		417,312		
Capital contribution	· , , , -	14,715		263,963		
Other nonoperating revenues		, -		,		
(expenses)	 (147,975)	 (102,486)		(261,799)		
Net Income Retained Earnings/Fund Equity Beginning	32,517	(2,152)		150,764		
of Year	 1,074,439	 771,802		6,488,341		
Retained Earnings/Fund Equity End						
of Year	\$ 1,106,956	\$ 769,650	\$	6,639,105		

#### A. Restatements

Hackensack Meadowlands Development Commission's retained earnings has been restated from \$41.3 million to \$43.3 million to properly record various reclassifications.

New Jersey Housing and Mortgage Finance Agency's retained earnings has been restated from \$621.3 million to \$624.0 million to properly record various reclassifications.

The activities of the New Jersey Higher Education Assistance Authority – NJ Class and the Higher Education Assistance Fund have been incorporated into the Higher Education Student Assistance Authority per P.L. 1999, Chapter 46. To account for this reclassification, the beginning fund balance of the Higher Education Student Assistance Authority has been restated from \$206.7 million to \$256.3 million.

#### B. Cash and Cash Equivalents

Governmental Accounting Standards Board Statement 3 requires the bank balances of deposits to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of deposits that are insured or collateralized with securities held by the entity or by its agent in the entity's name. Category 2 consists of deposits collateralized with securities held by the pledging financial institutions trust department or agent in the entity's name. Category 3 consists of deposits which are uncollateralized.

The Component Units - Authorities generally classify as cash and cash equivalents all highly liquid investments with an original maturity of three months or less.

Cash and cash equivalents are categorized below for all discretely presented Authorities (expressed in thousands):

	Ca	tegory 1	C	ategory 2	C	ategory 3	 Total Bank Balance	Total Sarrying Balance
Cash Certificates of deposits and related items	\$	31,201 200	\$	179,883 443,554	\$	10,263 174,895	\$ 221,347 618,649	\$ 219,246 620,548
Total	\$	31,401	\$	623,437	\$	185,158	\$ 839,996	\$ 839,794

Cash and cash equivalents for proprietary and governmental component units total \$321.0 million and \$518.8 million respectively.

#### C. Investments

The Authorities primarily invest in U.S. Government Securities, other Government bonds and securities, and mortgage backed certificates. Governmental Accounting Standards Board Statement 3 requires investments to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of investments that are insured or registered or for which the securities are held by the entity or its agent in the entity's name. Category 2 consists of uninsured and unregistered investments for which the securities are held by counterparties' trust department or agent in the entity's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparties' trust department or agent but not in the entity's name. Investments are categorized below for all discretely presented Authorities (expressed in thousands):

	Carrying Amount								
		Category 1	Ca	ategory 2		Category 3		Total	 Fair Value
Government bonds and obligations Repurchase agreements	\$	132,911 144,450	\$	664,818 263,497	\$	651,217 389,299	\$	1,448,946 797,246	\$ 1,453,835 797,246
Other Participation in State of New Jersey		200		4,316		1,893,440		1,897,956	1,899,998
Cash Management Fund	_	1,421,973	_					1,421,973	1,421,973
Investments subject to risk categorization	\$	1,699,534	\$	932,631	\$	2,933,956	\$	5,566,121	\$ 5,573,052
Annuity Contracts								110,434	 110,434
Total reported as investments							\$	5,676,555	\$ 5,683,486

#### D. Receivables

Other receivables in the Casino Reinvestment Development Authority (\$140.0 million), the New Jersey Economic Development Authority (\$1.5 billion), the New Jersey Environmental Infrastructure Trust (\$511.5 million), the New Jersey Health Care Facilities Financing Authority (\$55.8 million), the Higher Education Student Assistance Authority (\$136.2 million), and the New Jersey Transit Corporation (\$78.7 million), represent notes receivable due from various companies or individuals.

#### E. Fixed Assets

A summary reflecting changes in the discretely presented Authorities fixed assets and the resulting June 30, 1999 balances follows (expressed in thousands):

		Balance						Balance	
	July 1, 1998		A	dditions	De	eductions	June 30, 1999		
Land	\$	800,939	\$	6,688	\$	739	\$	806,888	
Land improvements		4,040,939		131,911		50,221		4,122,629	
Buildings and improvements		2,145,249		362,530		122,935		2,384,844	
Machinery and equipment		971,534		98,373		132,224		937,683	
Construction in progress		1,435,802		253,637		72,269		1,617,170	
Total	\$	9,394,463	\$	853,139	\$	378,388	\$	9,869,214	

## **Depreciation Method**

Depreciation is calculated using the straight line method over the following useful life:

Land Improvements	10 - 100 yrs.
Buildings	15 - 60 yrs.
Machinery and Equipment	2 - 25 yrs.

The following table reflects the accumulated depreciation for the major classes of fixed assets reported by the discretely presented Authorities which use proprietary fund accounting (expressed in thousands):

	 ecumulated epreciation
Land improvements	\$ 193,143
Building and improvements	1,131,816
Machinery and equipment	 1,257,428
Total	\$ 2,582,387

### F. Long-Term Obligations

A summary of long-term obligations for the discretely presented Authorities at June 30, 1999 is shown below (expressed in thousands):

	P	roprietary
Revenue bonds and notes Capital leases and installment obligations	\$	9,072,606 1,190,454
Total Long-Term Debt	\$	10,263,060
	G	overnmental
Revenue bonds and notes	\$	6,258,627
Total Long-Term Debt	\$	6,258,627

Certain Authorities issue their own revenue bonds and bond anticipation notes. Bond anticipation notes are generally repaid from the proceeds of revenue bonds to be issued from renewal of the notes, Federal or State aid, or other sources relative to the purpose of the issuance. Revenue bonds, except as disclosed, are not obligations of the State of New Jersey. The State of New Jersey has entered into an agreement with the New Jersey Economic Development Authority whereby the State has agreed to annually pay to the Economic Recovery Fund, maintained by the Authority, an amount equivalent to the amount due to the State each year by the Port Authority of New York and New Jersey pursuant to the regional economic development agreement subject to and dependent upon appropriations being made for such purposes by the State Legislature.

## 1. Debt Service Payments

The following schedule represents debt service payments for the next five years and thereafter (expressed in thousands):

<u>Fiscal Year</u>	<b>Proprietary Funds</b>				
First	\$	902,559			
Second		794,112			
Third		871,086			
Fourth		878,141			
Fifth		879,963			
Thereafter		11,285,537			
Total minimum debt service payments		15,611,398			
Less: Amount representing interest		(6,562,292)			
Present value of debt service payments	\$	9,049,106			
Fiscal Year	Govern	mental Funds			
	·				
First	Govern \$	mental Funds 522,348			
	·	522,348 542,189			
First Second Third	·	522,348			
First Second	·	522,348 542,189			
First Second Third	·	522,348 542,189 525,760			
First Second Third Fourth	·	522,348 542,189 525,760 522,366			
First Second Third Fourth Fifth	·	522,348 542,189 525,760 522,366 522,152			
First Second Third Fourth Fifth Thereafter	·	522,348 542,189 525,760 522,366 522,152 7,943,508			

## 2. Changes in Long Term Debt

The following schedule represents the changes in the discretely presented Authorities long term debt (expressed in thousands):

	Proprietary Funds								
		utstanding dy 1, 1998*	A	dditions	De	eductions	Outstanding June 30, 1999		
Revenue Bonds and Notes Capital Leases and Installment	\$	9,000,502	\$	792,929	\$	720,825	\$	9,072,606	
Obligations		1,074,266		127,154		10,966		1,190,454	
Total	\$	10,074,768	\$	920,083	\$	731,791	\$	10,263,060	

### **Governmental Funds** Outstanding Outstanding July 1, 1998 Additions **Deductions** June 30, 1999 Revenue Bonds and Notes \$ \$ 975,608 459,321 6,258,627 5,742,340 \$ **Total** \$ 5,742,340 \$ 975,608 \$ 459,321 \$ 6,258,627

### 3. Capital Lease and Installment Obligations

The following is a schedule by fiscal year of future minimum lease payments under capital leases together with the present value of the net minimum lease payments as of June 30, 1999 (expressed in thousands):

	Pr	Proprietary				
<u>Fiscal Year</u>	Funds					
_						
First	\$	61,714				
Second		87,332				
Third		120,768				
Fourth		92,217				
Fifth		95,566				
Thereafter		1,545,711				
Total minimum lease payments		2,003,308				
Less: Amount representing interest		(812,853)				
Present value of lease principal payments	\$	1,190,455				
r resent value of rease principal payments	Φ	1,190,433				

### G. Fund Balance/Retained Earnings-Reserved-Other

The following significant fund balances have been reserved:

### **New Jersey Educational Facilities Authority**

The reserve of \$2.1 billion represents \$0.4 billion reserved for debt service and construction projects and \$1.7 billion reserved for mortgage receivables.

### **New Jersey Environmental Infrastructure Trust**

An amount of \$103.3 million is reserved for debt service payments.

### **New Jersey Health Care Facilities Financing Authority**

An amount of \$2.9 billion is reserved for mortgage receivables.

<sup>\*</sup>As restated.

### **New Jersey Housing and Mortgage Finance Agency**

The reserve of \$441.8 million includes \$306.4 million reserved in accordance with the Agency's bond resolution and \$135.4 million reserved for their administrative fund.

### I. Description of Authorities

Casino Reinvestment Development Authority (N.J.S.A. 5:12-153)
1014 Atlantic Avenue
Atlantic City, New Jersey 08401
Fiscal Year Ending December 31, 1998

The Authority was created in 1984 to maintain public confidence in the casino gaming industry as a tool of urban redevelopment throughout New Jersey and to directly facilitate the redevelopment of blighted areas by providing eligible projects in which licensees (casinos) can invest. The Authority encourages investment in, or financing of, projects which are made as part of a comprehensive plan to improve blighted areas or are targeted to benefit low through middle income residents. The Authority is also responsible for promoting the tourist industry in New Jersey, especially in Atlantic County.

Hackensack Meadowlands Development Commission (N.J.S.A. 13:17-5)

1 De Korte Park Plaza
Lyndhurst, New Jersey 07071
Fiscal Year Ending December 31, 1998

The Hackensack Meadowlands Development Commission is a body corporate and politic established within the Department of Community Affairs under the provisions of the Hackensack Meadowlands Reclamation and Development Act of 1968. Pursuant to the Act, the Commission is authorized and empowered to be the planning and zoning agency for the reclaiming, planning, development, and redevelopment of the 19,730 acre Meadowlands District. The agency also has the responsibility to provide garbage disposal facilities for 118 communities in Bergen, Essex, Hudson, and Passaic counties.

The District consists of waterways, tidal flow lands, woodlands, marsh, and meadows contained within portions of fourteen municipalities and two counties, Bergen and Hudson. Through the issuance, if needed, of tax-exempt bonds and notes, the Commission is able to raise needed funds.

Higher Education Student Assistance Authority (N.J.S.A. 18A:71A-1 et. seq.)
(replaces New Jersey Higher Education Assistance Authority and Higher Education Assistance Fund)
P.O. Box 547
Trenton, New Jersey 08625-0547
Fiscal Year Ending June 30, 1999

This Authority was established to provide a single agency for the coordination and delivery of student financial assistance in the State of New Jersey. The Authority serves as the Guaranty Agency for the Federal Family Education Loan (FFEL) Program, and the issuer of State of New Jersey College Loans to Assist State Students (NJCLASS) supplementary loan program. The authority also administers the State Tuition Aid Grants (TAG), scholarship programs, and the State College Savings Program, known as the New Jersey Better Educational Trust (NJBEST).

New Jersey Commerce and Economic Growth Commission (P.L. 1998, c.44)
20 West State Street
P.O. Box 820
Trenton, NJ 08625-0820
Fiscal Year Ending June 30, 1999

In accordance with P.L. 1998, c.44 the Department of Commerce and Economic Development, the principal economic development department in the Executive Branch of State Government, was abolished and the New Jersey Commerce and Economic Growth Commission ("Commission") was created. Its mission is to serve as the lead agency for promoting job growth, business growth, and economic development in New Jersey. The core competencies required to achieve its mission are to retain and create private sector jobs, increase small businesses, woman, and minority business participation in the State's economic mainstream, and facilitate economic development activities throughout the State.

# New Jersey Development Authority For Small Businesses, Minorities' And Women's Enterprise (N.J.S.A. 34:1B-49) 200 South Warren Street P.O. Box 990 Trenton, New Jersey 08625 Fiscal Year Ending December 31, 1998

The New Jersey Development Authority for Small Businesses, Minorities' and Women's Enterprise, established as a public body corporate and politic of the State, pursuant to Chapter 386 of P.L. 1985. The Authority was established to provide financial assistance to small businesses and businesses owned by minorities and women in order to encourage entrepreneurship within these groups.

New Jersey Economic Development Authority (N.J.S.A. 34:1B-4)
33 West State Street
P.O. Box 990
Trenton, New Jersey 08625
Fiscal Year Ending December 31, 1998

The New Jersey Economic Development Authority, created in 1974 as a public body corporate and politic, is authorized to arrange long-term, low-interest financing, and other forms of assistance to private firms and companies for the purpose of maintaining and expanding employment opportunities and enlarging the tax base of state and local governments in the State of New Jersey.

New Jersey Educational Facilities Authority (N.J.S.A. 18A:72A-4) 101 College Road East Princeton, New Jersey 08540-6601 Fiscal Year Ending December 31, 1998

The New Jersey Educational Facilities Authority was established in 1966 to provide a means for New Jersey public and independent colleges and universities to construct additional facilities through the financial resources of a public authority empowered to sell its debt instruments (bonds, notes and other obligations). The Authority may finance academic and auxiliary facilities for the public and the independent institutions of higher education.

New Jersey Health Care Facilities Financing Authority (N.J.S.A. 26:2I-4)
Station Plaza Bldg. #4
South Clinton and Yard Avenue
P.O. Box 366
Trenton, New Jersey 08625
Fiscal Year Ending December 31, 1998

The New Jersey Health Care Facilities Financing Authority, established in 1972 as a public body corporate and politic of the State, provides low-cost capital financing for the public and private not-for-profit health care institutions of the State.

New Jersey Environmental Infrastructure Trust (N.J.S.A. 58:11B-4) 3131 Princeton Pike - Building 6 P. O. Box 440 Trenton, New Jersey 08625 Fiscal Year Ending June 30, 1999

The New Jersey Environmental Infrastructure Trust established in, but not of, the Department of Environmental Protection in 1985, is a body corporate and politic, with corporate succession. The purpose of the Trust is to make loans and guarantee debt incurred by local government units in financing the cost of wastewater treatment system projects. The Trust may from time to time issue bonds, notes, or other obligations in any principal amounts that the Trust deems necessary, up to an aggregate principal amount of \$600 million, in order to provide sufficient funds to carry out its purpose.

## New Jersey Highway Authority (N.J.S.A. 27:12B-4) Executive Offices Garden State Parkway Woodbridge, New Jersey 07095 Fiscal Year Ending December 31, 1998

The New Jersey Highway Authority, created in 1952 as a body corporate and politic, is authorized to acquire, construct, operate, and maintain highway projects (specifically the toll portions of the Garden State Parkway) with the provision that the Governor shall have the right to veto any action, except collective bargaining; and that the approval of the Governor and State Treasurer or Comptroller shall be required prior to adoption of any bond resolution or revision of tolls. The Authority has also been responsible for construction and maintenance of the PNC Arts Center.

New Jersey Housing And Mortgage Finance Agency (N.J.S.A. 55:14K-4)
637 South Clinton Avenue
P. O. Box 18550
Trenton, New Jersey 08650-2085
Fiscal Year Ending June 30, 1999

The Housing and Mortgage Finance Agency (HMFA) makes mortgage and improvement loans to nonprofit and limited dividend sponsors for the construction or major rehabilitation of rental apartment housing for low and moderate-income families and senior citizens. In addition to providing financing, the Agency monitors and provides technical support in the planning, construction, and management of all developments in its portfolio. HMFA mortgage loan funds come from the sale of tax-exempt revenue bonds.

In promoting the availability of affordable homeownership financing, the Agency also provides low-interest mortgage and improvement loans to eligible residents throughout the State. Proceeds from the sale of tax-exempt mortgage revenue bonds enable the Agency to finance the purchase and improvement of one to four unit residences.

New Jersey Redevelopment Authority (N.J.S.A 55:19-1)
225 East State Street
P. O. Box 790
Trenton, New Jersey 08625
Fiscal Year Ending December 31, 1998

The New Jersey Redevelopment Authority was created pursuant to Chapter 62 of P.L. 1996, effective July 13, 1996, to provide assistance in the redevelopment and revitalization of New Jersey cities. The Authority is to provide financial, managerial, and technical assistance to persons, firms, or corporations that wish to undertake industrial, commercial, or civic projects within qualified municipalities.

New Jersey Sports And Exposition Authority (N.J.S.A. 5:10-4)
P. O. Box C-200
East Rutherford, New Jersey 07073
Fiscal Year Ending December 31, 1998

The New Jersey Sports and Exposition Authority, established in 1971 as a public body corporate and politic with corporate succession, has been responsible for the financing, construction, and management of the Meadowlands Racetrack and Giants Stadium, both of which opened in 1976, and the Continental Airlines Arena which opened in July, 1981. The Authority is charged with the responsibility to own, operate, and build various facilities, located in the State of New Jersey, including the Atlantic City Convention Center Authority, for athletic and entertainment events, trade shows, and other expositions, and is authorized to issue bonds and notes and to provide the terms and security thereof.

New Jersey Transit Corporation (N.J.S.A. 27:25-1) One Penn Plaza East Newark, New Jersey 07105 Fiscal Year Ending June 30, 1999

New Jersey Transit Corporation (NJ TRANSIT) was created by the New Jersey Public Transportation Act of 1979 and is empowered to acquire, own, operate, and contract for the operation of public transportation services.

NJ TRANSIT receives operating subsidies principally from the State of New Jersey by legislative appropriation and the Federal Government by defined formula grants under the Urban Mass Transportation Administration (UMTA). These government grants are used to support the operation of public transportation services.

NJ TRANSIT provides these services through the operation of bus and commuter rail subsidiaries. NJ TRANSIT also contracts with several motor bus carriers for certain transportation services. Under these contracts, NJ TRANSIT has the right to set fares and coordinate service levels and schedules. In addition, NJ TRANSIT contracts with the National Railroad Passenger Corporation (Amtrak) for the maintenance of certain NJ TRANSIT rolling stock and the use of Amtrak's northeast corridor, including propulsion costs and the cost of maintaining right-of-way.

New Jersey Turnpike Authority (N.J.S.A. 27:23-3)
P. O. Box 1121
New Brunswick, New Jersey 08903
Fiscal Year Ending December 31, 1998

The New Jersey Turnpike Authority, created as a body corporate and politic by the New Jersey Turnpike Authority Act of 1948, is authorized to construct, maintain, repair, and operate turnpike projects at locations established by law. Furthermore, the Authority may issue turnpike revenue bonds or notes of the Authority, subject to prior approval by the Governor and by either or both the State Treasurer and Comptroller, payable solely from tolls and other revenues of the Authority.

New Jersey Water Supply Authority (N.J.S.A. 58:1B-4)
P. O. Box 5196
Clinton, New Jersey 08809
Fiscal Year Ending June 30, 1999

The New Jersey Water Supply Authority, created in 1981 as a public body corporate and politic, is authorized to acquire, finance, construct, and operate water supply systems. The Authority currently operates and maintains the Delaware and Raritan Canal and the Spruce Run/Round Valley Reservoir water supply system.

The Authority may, upon the request of a municipality, county, the State, or agencies thereof, enter into a contract to provide services for any water system project. All projects undertaken by the Authority shall conform to the recommendations of the New Jersey Statewide Water Supply Plan. Bonds of the Authority may be issued to finance these projects and the debt service on the bonds is payable from the revenues and other funds of the Authority.

South Jersey Port Corporation (N.J.S.A. 12:11A-1)
Second and Beck Streets
Camden, New Jersey 08104
Fiscal Year Ending December 31, 1998

The South Jersey Port Corporation, established as a public body corporate and politic of the State, was created in 1968 by the South Jersey Port Corporation Act. The Act conferred upon the Corporation the powers to establish, acquire, construct, rehabilitate, improve, operate, and maintain marine terminals in the South Jersey Port District, including Mercer, Burlington, Camden, Gloucester, Salem, Cumberland, and Cape May counties. To this end, the Corporation may issue tax-exempt revenue bonds subject to the provisions and restrictions of the Marine Terminal Revenue Bond Resolution adopted November 30, 1970, which mandates the distribution of funds to various Port Corporation funds.

South Jersey Transportation Authority (P.L. 1991, c.252)
Farley Service Plaza
P. O. Box 351
Hammonton, New Jersey 08037
Fiscal Year Ending December 31, 1998

The South Jersey Transportation Authority created in 1992 is authorized and empowered to acquire, construct, maintain, operate, and support expressway and transportation projects including the Atlantic County International Airport. The Authority may issue revenue bonds or notes of the Authority subject to prior approval by the Governor and by either or both the State Treasurer and Comptroller, payable solely from tolls and other revenues of the Authority.

### NOTE 19 - COMPONENT UNITS - COLLEGE AND UNIVERSITY FUNDS

Effective July 1, 1987, State colleges, whose revenues and expenditures were previously accounted for in the General Fund of the State of New Jersey, were given autonomous status as a result of Chapters 42 and 88 of Public Law of 1988.

The financial statements of the colleges and universities have been prepared in accordance with the American Institute of Certified Public Accountants' "Industry Audit Guide - Audits of Colleges and Universities" and Governmental Accounting Standards Board (GASB) Statement 14, "The Financial Reporting Entity." These component units are included in the State's reporting entity because of the significance of their operational or financial relationships with the State and fiscal dependency on the State. Accordingly, the statements of these colleges and universities have been discretely presented in a separate column in the combined balance sheet. Additionally, the statement of changes in fund balances and statement of current funds revenues, expenditures, and other changes have been presented in separate statements. The financial statements do not include the financial activity related to foundations and similar organizations within the colleges and universities, except for New Jersey Institute of Technology which, because of the significant operational and fiscal relationship with the Institute, includes The Foundation at New Jersey Institute of Technology as a component unit.

Descriptions of the colleges and universities, as well as addresses from which audit reports of the individual colleges and universities can be obtained, are provided at the conclusion of this note.

### A. Fund Accounting

The financial activities of the colleges and universities are recorded in funds which classify the various transactions by specified activities or objectives. Fund balances of such funds are reported as reserved for higher education programs and higher education general endowment and similar funds. The financial statements presented here are an aggregation of these fund types. Data regarding these funds can be obtained in the audit reports of the individual colleges and universities for the year ended June 30, 1999.

### **B.** Restatements

The beginning fund balances for the following funds have changed as follows:

	Change	Amount	College / University
Unrestricted	Net decrease of	\$ 248,000	University of Medicine and Dentistry of New Jersey
Restricted	Net decrease of	34,036,000	University of Medicine and Dentistry of New Jersey
Plant	Net decrease of	211,965,000	University of Medicine and Dentistry of New Jersey
Loan	Net increase of	194,274	Montclair State University
Proprietary	Net increase of	246,249,000	University of Medicine and Dentistry of New Jersey

The net change in fund balance for the University of Medicine and Dentistry of New Jersey is zero. The fund balance change within individual funds is due primarily to the reporting of the University's health care units, which had previously been reflected in the Unrestricted, Restricted, and Plant Funds, in a Proprietary Fund.

The change in fund balance for Montclair State University is due to the understatement of a 1998 interest receivable in the Perkins Loan Fund. Therefore, fund balance and interest receivable were increased.

### C. Cash and Cash Equivalents

Governmental Accounting Standards Board Statement 3 requires the bank balances of deposits to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of deposits that are insured or collateralized with securities held by the entity or by its agent in the entity's name. Category 2 consists of deposits collateralized with securities held by the pledging financial institution's trust department or agent in the entity's name. Category 3 consists of deposits which are uncollateralized.

Cash and cash equivalents are categorized below for all college and university funds (expressed in millions):

	Category 1		Category 2		Cat	Category 3		Total Bank Balance	-	Total Carrying Balance
Cash	\$	36.5	\$	5.4	\$	4.2	\$	46.1	\$	58.5
Cash with fiscal agents		39.1		2.2		0.5		41.8		38.0
Certificates of deposit and related items		0.5		6.2		238.0	_	244.7		244.7
Total	\$	76.1	\$	13.8	\$	242.7	\$	332.6	\$	341.2

The following state colleges and universities had negative cash balances at June 30, 1999. These amounts have been reclassified and are presented as accounts payable by fund as follows:

Fund	College / University	 Amount
Unrestricted	New Jersey City University	\$ 111,111
	Ramapo College of New Jersey	561,000
	The Richard Stockton College of New Jersey	19,348,240
	University of Medicine and Dentistry of New Jersey	10,907,000
Restricted	University of Medicine and Dentistry of New Jersey	8,553,000
Plant	University of Medicine and Dentistry of New Jersey	5,024,000
Student Loan	University of Medicine and Dentistry of New Jersey	934,000

### **D.** Investments

All investments are recorded at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

Donated securities are carried at fair value at the date of gift. Governmental Accounting Standards Board Statement 3 requires investments to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of investments that are insured or registered or for which the securities are held by the entity or its agent in the entity's name. Category 2 consists of uninsured and unregistered investments for which the securities are held by counterparties' trust departments or agents in the entity's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparties' trust departments or agents but not in the entity's name. Investments of the colleges and universities are in accordance with the statutes of the State of New Jersey (see Note 4), regulations of governing boards, or applicable limitations set forth in gift instruments. Investments for all colleges and universities are detailed below (expressed in millions):

								Fair		
	_	Category 1	•	Category 2	-	Category 3	_	Value	_	Cost
Government and other	\$	555.5	\$	199.3	\$		\$	754.8	\$	763.7
Repurchase agreements		20.5						20.5		20.5
Industrial bonds and commercial paper		39.2		0.8				40.0		38.8
Telephone bonds										
Utility bonds				0.5				0.5		0.5
Financial companies - senior debt		54.2		6.4				60.6		62.7
Common stock		215.0		23.6		0.1		238.7		180.5
Other		8.9		1.4				10.3		9.9
Investments subject to risk categorization	\$	893.3	\$	232.0	\$	0.1	\$	1,125.4	\$	1,076.6
Participation in State of New Jersey Cash										
Management Fund								179.0		179.0
Total reported as investments							\$	1,304.4	\$	1,255.6

### **E. Patient Service Revenues**

Patient service revenues, which were \$349.7 million during Fiscal Year 1999, are recognized at the time of service, net of allowances applicable to third-party payors, charity, and bad debts.

### F. Departmental Receivables

An allowance for doubtful receivables is provided for estimated losses expected to be incurred in collection. The estimated losses are based on historical collection experience and a review of the status of existing receivables.

### **G. Fixed Assets**

Fixed assets are stated principally at cost at date of acquisition or fair value at date of donation in the case of gifts. Rutgers, The State University of New Jersey and the University of Medicine and Dentistry of New Jersey have elected to record depreciation in accordance with FASB Statement No. 93, "Recognition of Depreciation by Not-for-Profit Organizations" (expressed in millions):

	Uı	College and University Funds				
Land	\$	75.9				
Land improvements		91.1				
Building and improvements		2,972.4				
Machinery and equipment		1,089.8				
Construction in progress		202.3				
Total Fixed Assets		4,431.5				
Less: Accumulated depreciation		1,175.2				
<b>Total Net Fixed Assets</b>	\$	3,256.3				

### H. Pension and Retirement Benefits

Retirement benefits for the majority of eligible full-time employees are provided under various pension agreements, namely the Public Employees' Retirement System (Note 16), the Teachers' Pension and Annuity Fund, and the Teachers' Insurance and Annuity Association - College and Retirement Equities Fund. Under these arrangements, the plan participants make annual contributions and the State provides the employer portion of the contribution directly. Contributions made by the State in Fiscal Year 1999 amounted to \$77.3 million. In addition to the above major plans, some employees of most of the colleges and universities are covered under the Police and Fireman's Retirement System and some employees of the University of Medicine and Dentistry of New Jersey are covered under retirement systems of the City of Newark. A summary of the State contribution is as follows (expressed in millions):

College / University		State Contribution
The College of New Jersey	\$	2.7
Thomas Edison State College	Ψ	0.4
New Jersey City University		1.7
Kean University		1.8
Montclair State University		4.6
New Jersey Institute of Technology		3.3
The William Paterson University of New Jersey		2.4
Ramapo College of New Jersey		1.7
Rowan University		2.7
Rutgers, The State University of New Jersey		21.9
The Richard Stockton College of New Jersey		2.1
University of Medicine and Dentistry of New Jersey	_	32.0
Total	\$_	77.3

### I. Notes Payable

A summary of notes payable as of June 30, 1999 is as follows (expressed in millions):

College / University	 Amount
Ramapo College of New Jersey Rutgers, The State University of New Jersey	\$ 0.7 1.9
Total	\$ 2.6

### J. Bonds Payable and Other Debt

A summary of bonds issued and outstanding for all colleges and universities as of June 30, 1999 is as follows (expressed in millions):

College / University		Outstanding June 30, 1999	
The College of New Jersey	\$	216.1	
New Jersey Institute of Technology		88.2	
Rowan University		85.7	
Rutgers, The State University of New Jersey		433.3	
University of Medicine and Dentistry of New Jersey		212.1	
Total	\$	1,035.4	

Repayments of principal amounts of long-term debt for the next five years and thereafter are as follows (expressed in millions):

Fiscal Year		Amount	
2000	\$	57.1	
2001		58.7	
2002		57.9	
2003		58.5	
2004		59.5	
Thereafter		743.7	
Total	\$	1,035.4	

## K. Capitalized Lease Obligations

A summary of the capitalized lease obligations for all colleges and universities as of June 30, 1999 is as follows (expressed in millions):

	Outstanding	
College / University	Jur	ne 30, 1999
·		_
Thomas Edison State College	\$	1.0
New Jersey City University		34.0
Kean University		36.5
Montclair State University		58.5
The William Paterson University of New Jersey		38.3
Ramapo College of New Jersey		44.3
Rowan University		3.7
Rutgers, The State University of New Jersey		66.5
The Richard Stockton College of New Jersey		56.5
University of Medicine and Dentistry of New Jersey		22.9
Total	\$	362.2

At June 30, 1999, the above colleges and universities had future lease payments as shown in the following (expressed in millions):

Fiscal Year	Amount	
2000	\$	30.8
2001		31.1
2002		29.8
2003		31.3
2004		31.2
Thereafter		406.0
Total Lease Payments		560.2
Less: Amount Representing Interest		198.0
Present Value of Lease Payments	\$	362.2

### L. Self Insurance Reserve Fund

The University of Medicine and Dentistry of New Jersey-Self Insurance Reserve Fund is accounted for within a trust fund maintained by the State of New Jersey.

### M. Commitments and Contingencies

The colleges and universities are a party to various legal actions arising in the ordinary course of their operations. While it is not feasible to predict the ultimate outcome of these actions, it is the opinion of management that the resolution of these matters will not have a material adverse effect on the financial statements.

### N. Description of Colleges and Universities

The College of New Jersey (N.J.S.A. 18A:62-1)
Hillwood Lakes
Trenton, New Jersey 08625

The College of New Jersey (formerly Trenton State College) is a mid-sized, comprehensive public college which concentrates primarily on the undergraduate experience. Baccalaureate and master degrees are offered through the academic programs of the College's five schools (Arts and Science, Business, Education, Nursing and Engineering). Other programs offered are the cooperative education program, international and national study options, continuing education, and the Institute for Public and Private Service. The College is located in Ewing Township, Mercer County. College facilities include the Roscoe L. West Library, the Holman Hall Art Gallery, the Brown Student Center, several computer laboratories, and the collegiate recreation and athletic facilities complex. In the Fall of 1998, the College enrolled 5,462 full-time equated undergraduate students and 410 full-time equated graduate students. The College has residential facilities which house more than half of the students on campus and another third of the student population in campus-approved housing nearby.

Thomas Edison State College (N.J.S.A. 18A:62-1) 101 West State Street Trenton, New Jersey 08625

Thomas Edison State College was founded by the New Jersey Board of Higher Education in 1972 as an undergraduate institution which provides flexible and accessible, high-quality college opportunities primarily for adults. The College was developed within two guiding assumptions: (1) many adults acquire college-level knowledge through work, leisure, and formal and informal training activities; and (2) college credit should be awarded for the demonstration of college-level knowledge, regardless of the source of that knowledge.

The mission statement of Thomas Edison State College charges the College with offering degree programs in liberal arts, business, and professional areas; developing and administering instruments such as credit-by-exam and assessment of documented learning to translate nontranscripted knowledge into college credit; providing educational advice to its students; enhancing adult access to all forms of higher education by developing cooperative relationships with higher education providers and by developing policies and procedures appropriate to the adult learner; and developing linkages or creating educational delivery systems built around contemporary telecommunications technology.

### Kean University (N.J.S.A. 18A:62-1) Morris Avenue Union, New Jersey 07083

Kean University is a public, State-supported, four-year, co-educational institution of higher education. It is located in Union Township, and is situated on a 120-acre campus, which includes a six-acre woodlands preserve. The College traces its history to 1855 when it was founded by and in the City of Newark. For more than a century, its accomplishments and reputation were primarily associated with contributions made in the area of teacher education. In 1913 the College became a State institution, and in 1958 moved to its present location on property which had been a part of the Kean Estate. The operation and management of the University is vested in the University Board of Trustees.

The University offers graduate and undergraduate studies and is comprised of the Nathan Weiss School of Graduate Studies, School of Education, School of Liberal Arts, School of Natural Sciences, Nursing and Mathematics, and the School of Business, Government and Technology.

The campus currently contains several classroom buildings, a science complex, a theatre for the performing arts, a library, a child study institute, athletic and recreational facilities, student apartments, and a student center. The 28-acre east campus, one quarter mile from the main campus, includes athletic fields, recreation facilities, and certain student and academic support programs.

### Montclair State University (N.J.S.A. 18A:62-1) Valley Road Upper Montclair, New Jersey 07043

Montclair State University with its strong emphasis on the liberal arts and sciences, in 1937, became one of the first teachers' colleges accredited by the Middle States Association of Colleges and Schools. Responding to rapid enrollment growth in the late forties and fifties with an expanded curriculum and faculty, the campus became Montclair State College in 1958 and a comprehensive, multi-purpose institution in 1966. Recognizing the strengths of its academic programs and faculty and the commitment to excellence in instruction and research, the State of New Jersey Board of Higher Education designated Montclair State a teaching university on April 27, 1994.

### New Jersey City University (N.J.S.A. 18A:62-1) 2039 Kennedy Boulevard Jersey City, New Jersey 07305

New Jersey City University, formerly Jersey City State College, located in Hudson County, is dedicated to urban programs designed to meet the complex economic, social, and educational problems of the "inner" cities of metropolitan New Jersey. The University serves thousands of residents of the northeast corner of the State. Ten percent of the student population is comprised of men and women from the other areas of New Jersey, adjacent states, and foreign countries. The operation and management of the University is vested in its nine-member Board of Trustees.

Special features of the campus include the A. Harry Moore Laboratory School for Special Education, the Peter W. Rodino, Jr. Institute of Criminal Justice, the Center for the Advancement of Teaching and Learning (CATALYST), the Center for Occupational Education, the Adult Education Center, the Media Arts Center, and the Margaret Williams Theater for the Performing Arts. The University has 15 acres of athletic fields, three gymnasiums, a swimming pool, a modern dance studio and three auditoriums, in addition to its 110 classrooms and laboratories.

### New Jersey Institute of Technology (N.J.S.A. 18A:64E-4) 323 Dr. Martin Luther King Jr. Boulevard Suite 22E Newark, New Jersey 07102

New Jersey Institute of Technology (NJIT), includes five collegiate units: Newark College of Engineering, The School of Architecture, The School of Management, The College of Science and Liberal Arts, and the Albert Dorman Honors College; a graduate division; an extensive continuing professional education program; and a number of research centers. With its main campus in Newark, New Jersey, NJIT also offers programs and courses throughout the State of New Jersey. Fields of study include engineering, computer science, architecture, sciences, management, statistics, and actuarial sciences. Degrees at the bachelor, master, as well as doctoral level are offered and an extensive program of research is conducted.

NJIT is a public research university of higher education and for many years this recognition was supported by an annual contract between NJIT and the State of New Jersey. On July 1, 1996, the New Jersey Institute of Technology Act became effective. In addition to NJIT retaining all its previous rights and authorities, the Act established NJIT as a body corporate and politic and determined that the exercise of NJIT's powers were public and essential government functions.

### The William Paterson University of New Jersey (N.J.S.A. 18A:62-1) 300 Pompton Road Wayne, New Jersey 07470

Since its founding in 1855, The William Paterson University of New Jersey has been educating the people of New Jersey. More than a century of meeting diverse educational needs has given the University its rich texture and unique character. Its long history is symbolized on its 250-acre hilltop campus in Wayne, New Jersey.

The University's diversity of programs is perhaps the best evidence of the strides made since its founding. Degree offerings other than those leading to a teaching career were added in 1966; ranging from the traditional to the contemporary, they provide students the education most suited to their interests and needs. Currently, the University offers 27 undergraduate and 16 graduate degree programs in five schools: Arts and Communication; Business; Education; Humanities and Social Sciences; and Science and Health.

### Ramapo College of New Jersey (N.J.S.A. 18A:62-1) 505 Ramapo Valley Road Mahwah, New Jersey 07430

Ramapo College of New Jersey, a multi-purpose institution of higher education, offers undergraduate studies comprised of the Schools of American and International Studies, Contemporary Arts, Social Science and Human Services, Theoretical and Applied Sciences, Administration and Business and a division of Basic Studies. The College also offers graduate studies comprised of The Master of Arts in Liberal Studies and The Masters in Educational Technology.

Rowan University (N.J.S.A. 18A:62-1) Linden Hall Glassboro, New Jersey 08028

Rowan University formerly Rowan College of New Jersey, was founded in 1923 and effective July 1, 1967, came under the general policy control of the New Jersey Board of Higher Education. Under the Higher Education Act of 1966, the University and all the other New Jersey State colleges became multipurpose institutions with emphasis on the liberal arts and sciences and various professional areas including the science of education and the art of teaching. The operation and management of the University is vested in the University's Board of Trustees. In 1986, the Governor signed the State College Autonomy legislation granting more control and responsibility to the University's Board of Trustees.

Rutgers, The State University of New Jersey (N.J.S.A. 18A:65-12)
Administration Building -- Room 308
Davidson Road
Piscataway, New Jersey 08855

Founded in 1766 as one of the colonial colleges, Rutgers became The State University in 1956 (N.J.S.A. 18A:65-1 et seq. as amended) with a reorganized Board of Trustees and a newly created Board of Governors. The membership of the Board of Governors consists of ex-officio members, the Chancellor of the Department of Higher Education of New Jersey, the President of the Corporation and 11 voting members, six of whom are appointed by the Governor of the State with the advice and consent of the Senate, and five of whom are appointed by the Board of Trustees from among its members. The Board of Governors has general supervision over the University operations. The Board of Trustees acts in overall advisory capacity and controls certain properties, funds, and trusts. The State Board of Higher Education (N.J.S.A. 18A:62-1 et seq.) is responsible for the coordination and general financial oversight of Rutgers as a part of the State system of higher education.

The University provides instruction to approximately 90,000 full and part-time students enrolled in instructional programs in its graduate and undergraduate colleges, schools, summer session, and continuing education programs.

Research, the second major area of University responsibility, has earned the support of commerce, industry, State and Federal governments, societies, and philanthropic organizations, as well as financing from the University funds.

Extension services, designed to take the University teaching function directly to the people of the State, is a major responsibility. Such services range from the work of the county agricultural, home economics, and 4-H Club agents to non-credit courses, including postgraduate work in technical and professional fields.

The Richard Stockton College of New Jersey (N.J.S.A. 18A:62-1)
Administration and Finance Building
Pomona, New Jersey 08240

The Richard Stockton College of New Jersey is primarily an undergraduate college of arts, sciences, and professional studies that provides undergraduate programs, including traditional and alternative approaches to education.

### University of Medicine and Dentistry of New Jersey (N.J.S.A. 18A:64G-4) 30 Bergen Street Newark, New Jersey 07107

The University of Medicine and Dentistry of New Jersey is governed and managed by a Board of Trustees appointed by the Governor with Senate confirmation and administered by a President as the Chief Executive Officer. The primary purposes of the institution are the education of health care personnel including physicians, dentists, and allied health professionals, medical and dental research, and the provision of health care to the people of New Jersey.

The University is composed of three medical schools (two Allopathic and one Osteopathic), a dental school, a graduate school of biomedical sciences, and a school of allied health professions. Its medical programs are centered in Newark, Piscataway and Camden. It operates a hospital and two community mental health care centers which serve as both health care and teaching facilities.

In addition to its wholly owned facilities, the University is affiliated for teaching purposes at either, or both, the undergraduate and graduate level with several community hospitals and health care agencies, community colleges, State colleges and universities, and independent universities.

### **NOTE 20 - CONTINGENT LIABILITIES**

### **General Fund**

At any given time, there are various numbers of tort, contract and other claims and cases pending against the State, State agencies, and employees, seeking recovery of monetary damages. The majority of these claims have historically proven to be substantially less value than originally claimed. The State does not formally estimate its reserve representing potential exposure for these claims and cases. As of June 30, 1999, the exact amount involved in these legal proceedings is not fully determinable.

### **Special Revenue Funds**

### **New Jersey Automobile Insurance Guaranty Fund**

Various insurers licensed to write property and casualty insurance in the State have filed suit against the State contending that their assessments are being used to retire debt of the Market Transition Fund (MTF). The plaintiffs contend that assessments dating back to 1990 are in dispute, challenge the constitutionality of the assessments and legislation which allow the assessment, and request that the monies assessed since 1990 be returned. The ultimate disposition of this suit is not determinable at this time.

### **New Jersey Lawyers Fund for Client Protection**

Claims of approximately \$5.6 million have been filed against this Fund by individuals and companies seeking reimbursement for losses resulting from the alleged dishonest conduct by members of the Bar of the State of New Jersey. The ultimate disposition of these claims is not determinable at this time.

### **New Jersey Spill Compensation Fund**

As of June 30, 1999, claims totaling approximately \$13.8 million have been filed against the Fund by third parties for damages caused by spills. These claims have not reached the stage in the judicial process where reasonable amounts have been established, and therefore, are not classified as liabilities under generally accepted accounting principles.

### Sanitary Landfill Facility Contingency Fund

Various claims totaling approximately \$28.0 million have been filed against this Fund by individuals, local municipalities, and school districts. In addition, there are a number of similar claims for unspecified dollar amounts which are pending. The ultimate disposition of these claims is not determinable at this time.

### **Capital Projects Funds**

Due to delays in construction and design problems, various claims for damages have been filed with respect to the following funds (expressed in millions):

Public Purpose Buildings Construction Fund	\$3.3
Special Transportation Fund	\$9.7

Fund management is presently evaluating the claims. There has been no determination as to the ultimate amount for which these Funds will be liable.

### **Trust Funds**

### **New Home Warranty Security Fund**

Due to deficiencies in fire retardant plywood, homeowners faced with emergent needs may file claims against the Fund as a means of immediate remediation. The amount of these claims is not determinable at this time. The law also allows the State to pursue claims against any party responsible for the defective plywood in order to recover costs of remediation.

### **Real Estate Guaranty Fund**

Claim payments, as certified by court orders, are made to persons aggrieved by the unlawful practices of real estate brokers or salesmen. As of June 30, 1999, there were various cases pending with a maximum possible exposure to the Fund of approximately \$0.5 million. The ultimate disposition of these claims is not determinable at this time.

### University of Medicine and Dentistry of New Jersey - Self Insurance Reserve Fund

As of June 30, 1999, an independent study was performed which estimated an aggregate potential exposure for tort and medical malpractice claims of approximately \$89.9 million. The State has the ultimate liability for any claims in excess of the resources of the fund.

### **Federal Programs**

Under the terms of various grant awards, expenditures from Federal funds are subject to audit. As of June 30, 1999, audits of expenditures for Fiscal Year 1999 and prior years may not be completed. Disallowances which may result from these audits are not determinable at this time. As of June 30, 1999, it is management's opinion that disallowances, if any, would not be material.

### **NOTE 21 – SUBSEQUENT EVENTS**

Subsequent to June 30, 1999, the State has authorized short term borrowing of \$850 million in the form of commercial paper, of which \$680 million has been issued. Final maturity of the notes will be June 15, 2000.

Subsequent to June 30, 1999, the State issued Refunding General Obligation Bonds in the amount of \$428.4 million. The present value savings of this transaction is estimated to be \$16.8 million.